# HIGH PLAINS-OGALLALA AQUIFER STUDY QUAY COUNTY, NEW MEXICO

Partial Technical Completion Report Project Nos. 1423697 and 1345681

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PARTIAL TECHNICAL COMPLETION REPORT

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New Mexico Water Resources Research Institute in cooperation with Department of Agricultural Economics and Agricultural Experiment Station, NMSU;

Department of Economics, UNM;

New Mexico State Engineer Office;

and

New Mexico Energy and Minerals Department

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Although the research team is solely and totally responsible for statements and conclusions in this report, many people helped in the formulation of the analysis. They included representatives from the High Plains Associates: Camp, Dresser, and McKee (Harvey O. Banks, Jean Williams, and Joe D. Harris); Arthur D. Little, Inc. (Richard Feeley, David Land, Russell Fries, and Rufus Perkins); and Black and Veatch (Charles L. Banning and Carl A. Vansant).

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#### **ABSTRACT**

New Mexico participated with five High Plains states and the High Plains Associates in the Six-State High Plains-Ogallala Aquifer Area Study. The purpose of the study was to estimate the economic impacts over a 40-year planning horizon resulting from rapidly rising energy costs and the declining Ogallala aquifer water tables in Quay County.

Four management strategies including a baseline, voluntary water conservation, mandatory irrigation water supply reduction, and interstate importation were evaluated.

The total gross output of all goods and services for Quay County was about \$77 million in 1977. It is projected to be \$100 million in 1985, \$116 million in 1990, \$145 million in 2000, and \$203 million in 2020 for the baseline. The differences in gross output among the management strategies are due to changes in the agricultural sectors.

The most important sector is agriculture which contributed about 59 percent of the total output in 1977. Even though the other sectors are projected to expand, agriculture is projected to contribute about 40 percent of the total in 2020.

The mining sectors are projected to have a minor economic impact. In 1977, the mining sectors accounted for about \$118,000 of the total output; in 1985 they are projected to account for \$1.9 million. By 2020, the mining activity is expected to increase to \$14.5 million. The trade and service sectors are expected to expand faster than any of the other sectors. The manufacturing sectors are projected to increase from \$2.6 million in 1977 to about \$9.5 million in 2020.

The total employment in Quay County in 1977 was 1,865, and is expected to increase to 3,060 by 2020. Government was the largest employer in 1977 through 1990, but in 2000 and 2020 the trade sector was projected to be the most important.

The majority of the irrigated cropland in Quay County lies in the Arch-Hurley Conservancy District. The conservancy district overshadows much of the impacts the decline in the Ogallala would have in the area. Thus, the alternative management strategies basically had very little impact on the economy of Quay County. The voluntary strategy resulted in total output in 2020 of \$1,000 more than the baseline. resulted in \$1.028 million more than the baseline and the importation strategy had \$2.204 million more than the baseline. The impact on employment of the alternative management strategies in Quay County was The voluntary strategy resulted in 34 more jobs than also minor. baseline in 2020. The mandatory had 40 more than baseline and the importation had 111 more than baseline. Population in the county was affected similar to employment by the alternative strategies. Voluntary resulted in 120 more people than baseline in 2020, mandatory 129 more people than baseline, and importation had 337 more people than baseline in 2020.

KEYWORDS: \*High Plains, \*Ogallala Aquifer, \*Quay County, \*New Mexico, \*management strategies, energy, water resources, on-farm impacts, regional impacts, gross output, employment, population, economic projections, resources, interdisciplinary.

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#### INTRODUCTION

A large part of eastern New Mexico is situated in the High Plains, a somewhat homogenous region extending over large areas of Colorado, Kansas, Nebraska, New Mexico, Oklahoma and Texas (Figure 1). Discovery and subsequent exploitation of extensive ground water resources in the region, primarily from the Ogallala Formation, have generated dramatic economic growth. This growth has exerted greater and greater demands on ground water supplies. Water levels have declined and some irrigated areas have gone out of production. As a result, the area's economic activities that depend on irrigated agriculture are threatened due to the rapidly rising energy costs and the declining water tables. If significant areas were to be forced out of irrigated production in the New Mexico High Plains, the economy of the entire state could be adversely affected. In response to these concerns, New Mexico, five other High Plains states, and the High Plains Associates (general contractor) participated in the Six-State High Plains-Ogallala Aquifer Area Study.

The general purpose of this study was to estimate the economic impacts over a 40-year planning horizon on regional income and employment, population, irrigated and dryland cropping patterns, agricultural output, and farm income. The impacts were measured under alternative sets of assumptions regarding public policy, water and energy costs and availability, and irrigation management practices.

The ground water irrigated acreage of the High Plains region represents about 35 percent of the irrigated acreage in New Mexico (Lansford, et al., November 1981) and accounts for about one-third of the cash receipts from crop sales in the state.

Irrigation has been a fairly recent development in Quay County. For example, in Quay County irrigated cropland increased from 1,000 to 55,490 acres from 1940 to 1980 (Lansford, et al., September 1982). However, parts of Quay County already have felt the effects of a declining water supply and rising energy costs. As a result, some irrigated cropland has been abandoned.

This report presents an in-depth look at the water, energy, and related resources in Quay County, New Mexico, which is a part of the High Plains-Ogallala Aquifer Study region in New Mexico. Other reports

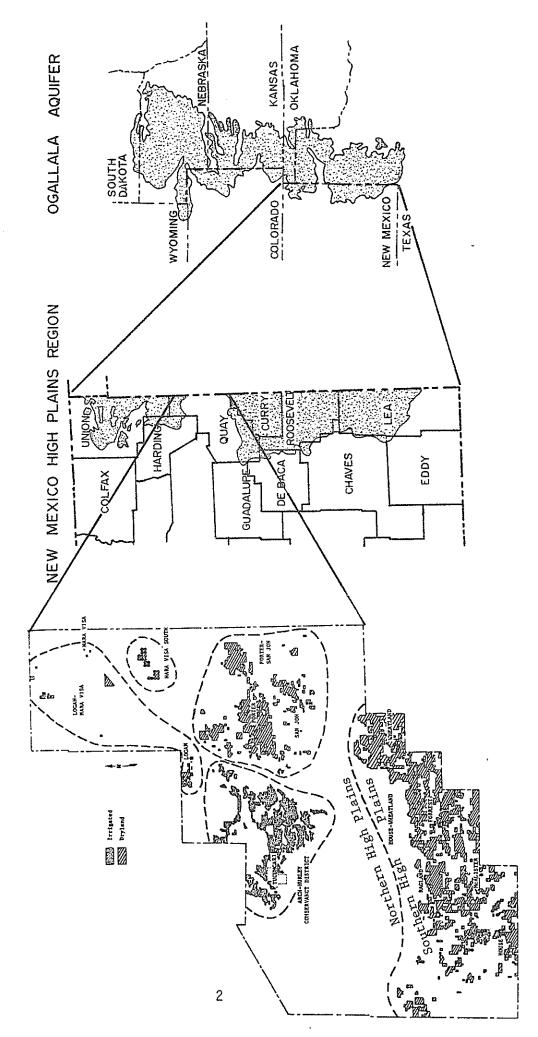


Figure 1. Ogallala Aquifer Region and New Mexico.

have been prepared for Roosevelt County, Curry County, Lea County, Union and Harding counties, and for the New Mexico region (WRRI Reports 147 through 151).

#### MANAGEMENT STRATEGIES

Four management strategies, including a baseline, were evaluated: voluntary water conservation (Alternative Management Strategy 1); mandatory irrigation water supply reduction (Alternative Management Strategy 2); and importation, supply augmentation for those areas that physically exhaust their water supply under Alternative Strategy 1 (Alternative Management Strategy 5A). Management Strategy 3, local supply augmentation, and Management Strategy 4, intrastate transfers, were not evaluated for New Mexico.

#### Baseline

The baseline is defined as "no new public action or deliberate change--continuation of current trends in water and agricultural management in both public and private sectors." It was consistently assumed that under the baseline neither states nor the federal government would initiate new policies or programs to reduce demands on the Ogallala aguifer or other resources. Neither would they augment the water supply during the study period. It was further assumed that current trends in public and private sector resource demand and supply management would continue throughout the study period. Only those changes in resource management already underway and anticipated to continue as rational economic behavior would be considered to influence long-term baseline projections. Under the baseline, the continuation of present trends in water conservation is expected to result in water savings of about 10 percent on sprinkler-irrigated lands over the study period. It was assumed that under baseline there would be no reductions in water applications for furrow irrigated croplands.

#### Voluntary Irrigation Water Conservation

This alternative adds to the baseline by assuming incentives will be provided for technological change and improved water and agricultural management practices at the farm level. This alternative assumes an accelerated adoption rate of new and promising technologies. The changes in irrigation water and farm management practices are expected to occur through research and development, extension and education, and finally adoption of improved technology, improved farming practices, and improved plant varieties. The area of improved technology probably would include improved water conveyance and application systems. Improved farming practices would include techniques such as irrigation scheduling and evaporation reduction farming methods. Plant varieties might be adapted, through genetic research, to produce the same amount, only requiring less water. Operationally, this strategy is defined for two major irrigation systems: sprinkler and furrow.

Sprinkler water applications would be decreased by an additional 1.2 percent in 1985. There would be a 3 percent reduction in water applications in 1990, an additional 4 percent reduction in 2000, and an additional 5 percent reduction in 2020 for a total reduction of 12 percent from 1990 through 2020.

There would be a 4 percent reduction in water applications for furrow irrigation in 1985, an additional 5 percent reduction in 1990, an additional 6 percent reduction in 2000, and an additional 6 percent reduction in 2020 due to incentive programs and expanded research.

#### Mandatory Irrigation Water Supply Reduction

The mandatory strategy builds upon the voluntary strategy by adding mandatory water supply management. This strategy encompasses institutional/regulatory changes requiring water conservation, improved water and agricultural management practices at the farm level, and/or restrictions on new irrigated agricultural developments.

This strategy requires the supply of irrigation water to be reduced below what would be available under the voluntary strategy. Water

supplies would be required to be reduced by 10 percent below the irrigation water applications in the voluntary strategy by 1985, by 20 percent by 1990, and by 30 percent by 2000.

# Importation (Supply Augmentation)

Irrigation water would be imported to fully supply those lands that physically exhaust their natural water supply. The irrigation water would be available in the year 2000 and be applied in a manner consistent with the voluntary strategy technology.

#### GENERAL DESCRIPTION

Quay County, New Mexico, lies in eastern New Mexico. It is located both on the Southern and Northern High Plains (Figure 1). Quay County lies in the Arkansas-White-Red (AWR, 2,373 square miles) and Pecos River (510 square miles) basins in New Mexico (Figure 2).

Although the Red River drainage in the southern part of Quay County is included as part of the Arkansas-White-Red River Basin, the northern boundary of this small drainage delineates the edge of the Southern High Plains in New Mexico. The edge of the Southern High Plains, often called the "Llano Estacado," is formed by a caprock that is several hundred feet high just north of Cameron, but becomes indefinite a few miles to the west.

In the southwest corner, drainage is to the Pecos River and is included in the Pecos River Basin in the state. The landscape is generally flat with a few small hills and scattered playa lakes.

North of the caprock, most of the drainage is to the Canadian River which flows west to east in the northern half of the county. The landscape consists of mesas, canyons, arroyos, rolling plains, and pinon-juniper breaks on the edges of the caprock and deeper canyons. Intermittent tributaries such as Pajarito, Plaza Larga, Barranca, and Revelto creeks join the Canadian River from the south. Ute Creek joins the river from the north a few miles west of Logan. Ute Dam is located some four miles downstream from the confluence of these two streams. An extensive dune and sandhill area is located just north of the Canadian River and extends into adjacent Harding County.

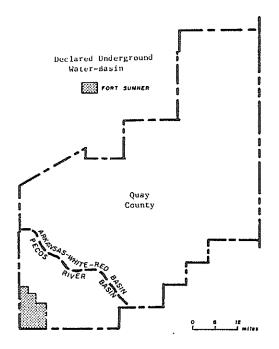


Figure 2. Declared Underground Water Basins, Quay County, New Mexico.

The highest elevation in the county is 5,290 feet (MSL) on top of Mesa Redonda. A prominent landmark--Tucumcari Mountain--is 4,975 feet in altitude. The lowest elevation is about 3,500 feet where the Canadian River leaves the county and enters Texas.

There are two life zones; namely, Upper Sonoran and Lower Sonoran. The latter zone occupies a relatively narrow strip along the Canadian River. Vegetative types include grassland, which covers most of the county; woodland (pinon, juniper) along the edges of the caprock, mesas, and canyons; and semidesert brush and grasses in the sandhill area throughout the Lower Sonoran Zone.

#### Climate

Quay County experiences a semiarid climate characterized by clear and sunny days, large diurnal temperature ranges, low humidity, and moderately low rainfall. The mean annual precipitation averages about 15 inches. The hot summer months are normally the wettest. Occasionally, thunderstorms are accompanied by hail which may damage crops and property. The average snowfall is light and the snows usually melt within a few days after occurrence. Moderate winds prevail most of the year and strong winds are common from January to May.

Temperatures in the area average about 58 degrees Fahrenheit. Winters are usually mild and dry, and temperatures above 100 degrees Fahrenheit are not uncommon in the summer months. The growing season usually begins in mid-April and lasts 185 to 192 days, ending in late October.

#### Land

Quay County consists of approximately 1.8 million acres of land. Less than 1 percent of the land is under federal ownership, about 13 percent under state ownership, and 86 percent is privately owned. Approximately 79 percent of the land in Quay County is rangeland used for grazing and 19 percent is cropland (3 percent is irrigated and 16 percent dryland). Urban and urban fringe areas and road systems comprise about 1 percent each of the county land. The remainder of the land includes 4,675 acres of inland water (NMISC, 1975).

# Hydrology

The extent of the Ogallala Formation in the High Plains is outlined in Figure 1. The Ogallala is of Tertiary age and overlies older rocks of Cretaceous, Jurassic, Triassic, and Permian ages. The Ogallala is not present in the central part of Quay County. Ground water supplies in that part of Quay County where the Ogallala is missing are from rocks of Permian and Triassic ages and from local deposits of more recent alluvium.

Irrigation in the House area is achieved with water pumped from wells finished in the Ogallala Formation. Irrigation in this area began in 1936. Heavy pumping from ground water storage progressed to the mid-1950s, at which time several wells in heavily pumped areas failed. This necessitated the return to dryland farming or to crops that require less water in some areas around House.

As of January 1975, the depth-to-water in this area ranged from 25 to over 150 feet, with an average of from 70 to 100 feet from the land surface. The saturated thickness of the Ogallala ranged from 35 to 100 feet, with an average of approximately 50 feet. Irrigation wells will yield up to 50 to 700 gallons per minute, although irrigation wells yielding up to 1,600 gallons per minute occur in the area. A specific well yield of about 40 gallons per minute per foot of drawdown and pumping lift of 100 feet is common.

Water level measurements have been maintained by the U.S. Geological Survey since 1941 and reported by the State Engineer in the report series, "Water Levels in New Mexico." Irrigation well 5N 29E 08.232 was selected as being representative of the ground water response in this general area. In 1943, the depth-to-water in this well was reported as 34.19 feet, and in 1975 the depth-to-water was 62.12 feet. The general rate of decline is approximately 1.05 feet per year.

Formations other than the Ogallala in Quay County that yield large amounts of water to wells are alluvial deposits of Quaternary age, the Entrada Sandstone of Jurassic age, and the Santa Rosa Sandstone of Triassic age. The alluvium yields as much as 325 gallons per minute, and the Santa Rosa Sandstone yields from 300 up to 500 gallons per minute.

Ground water from the Entrada Sandstone and from Quaternary alluvium furnishes the water supply for Tucumcari. Ground water in the Entrada Sandstone in much of the area west of Tucumcari is under artesian pressure. High yields are obtained from the Entrada where the formation is thick and under artesian pressure.

In the Logan area, irrigation wells in the Santa Rosa Sandstone yield from 300 up to 750 gallons per minute. Some irrigation wells in this area obtain water from the alluvial deposits of Quaternary age.

Some wells near San Jon and Porter may tap perched ground water, as this area is underlain by the Chinle Formation which contains shale beds that yield little or no ground water to wells. The area of T. 21N, R. 32E north of Porter apparently has an unsaturated zone between ground water in the Chinle Formation and the Santa Rosa Sandstone. In the vicinity of Porter, the Quaternary alluvial cover and channel fill furnishes water for domestic, livestock, and irrigation purposes.

The Ogallala Formation in the vicinity of Nara Visa is overlain locally by a covering of Quaternary alluvium derived largely from the underlying rock. The thickness of this alluvial cover ranges from a few inches on some of the higher ground to more than 20 feet in some of the stream valleys. The thickness of this fill is important because present evidence suggests that any shallow ground water to be obtained in quantities large enough for irrigation will come primarily from the Quaternary fill, and not from the Ogallala Formation. Several wells were reported to encounter water-bearing gravel at relatively shallow depths of 15 to 25 feet.

Relatively little is known about aquifers in the vicinity of Nara Visa. Information from landowners in this area indicates there is no uniform horizon at which water is encountered. The yields from wells drilled to the same or similar depths in adjacent fields vary from sufficient water for irrigation to meager or none. Wells tapping the Quaternary gravel and sand deposits generally have good yields, whereas those tapping the Ogallala Formation are reported to be poor.

The principal source of recharge to the Ogallala Formation is precipitation and infiltration into the aquifer. There is some discharge of ground water by natural means, such as through springs and seeps along the escarpments and by evaporation and transpiration; however, these are probably quite small in relation to the amount of water removed from the aquifer by pumping.

The amount and rate of recharge from precipitation depends on the amount, distribution, and intensity of the precipitation; the amount of moisture in the soil when rain or snowmelt begins; and the temperature, vegetative cover, and permeability of the materials at the site of infiltration. Because of the wide variations in these factors and because of the lack of data, it is difficult to estimate the amount of recharge to the ground water reservoir. An unknown amount of water pumped from the Ogallala Formation for irrigation percolates back to the aquifer. This water does not constitute an addition to the water supply, but only a reduction in net discharge.

#### Water Quality

The water is typically hard and has an objectionably high concentration of fluoride in many areas. The hardness, in addition to a high concentration of silica, makes it somewhat objectionable for domestic uses. The water quality is satisfactory for irrigation and livestock watering.

#### Water Use

Ground water from the Ogallala Formation in Quay County is used for irrigation, domestic, and livestock purposes. Water for municipal and industrial purposes is obtained from other aquifers, primarily near Tucumcari.

#### Water Rights Administration

Surface waters of the Pecos River drainage are fully appropriated. New appropriations of surface waters within the Canadian River drainage may be permitted only in locations where no detrimental effect to existing rights will result. Conservation storage within the Canadian River drainage below Conchas Dam, authorized for New Mexico's use under the Canadian River Compact, has been fully assigned. Changes in points of diversion, places, and purposes of use may be made, provided no detrimental effect to existing rights results. Changes of existing rights or new appropriations require a permit from the State Engineer.

The extreme southwest corner of the county is within the Fort Sumner Underground Water Basin as declared by the State Engineer. Permits from the State Engineer are necessary prior to drilling wells within the boundaries of the declared basin. No permit is required to drill in the portion of the county outside the declared basin (see Figure 2).

#### Energy

# **Electricity**

There is only one electricity generating plant with a rated capacity of 16.3 MW owned by Southwestern Public Service Co. The primary fuel for the generating plant is natural gas with oil as the alternative fuel.

The annual production was 42.3 gigawatt-hours annually from 1975 through 1978. In 1974, it was 40.3 gigawatt-hours.

#### Oil and Natural Gas

There is no oil or natural gas production in Quay County and none is projected in the future.

## Other Mining

The development of carbon dioxide  $({\rm CO}_2)$  reserves in the Bravo Dome field would mean an economic boom for northeastern New Mexico. The renewed interest in the immense reserves, estimated at eight trillion cubic feet, stems from its potential use in the recovery of oil from reserves that no longer respond to direct pumping or flooding with water. Despite the size of the  ${\rm CO}_2$  reserves, there is not likely to be enough  ${\rm CO}_2$  to meet the potential market in the Permian/Delaware Basin. It appears that most of it would go to Texas where the oil fields have reached the tertiary recovery stage and where Amoco's (the unit operator) oil fields are concentrated.

#### Agriculture

In 1977, Quay County's value of production from the irrigated cropland was estimated to be about \$602,000, from dry cropland to be about \$3.6 million, and from range livestock to be about \$2.0 million. Quay County accounted for only about 3 percent of the total value of production from agriculture (irrigated, dry, and rangeland) in the High

Plains region. The important irrigated crops in Quay County were grain sorghum, cotton, alfalfa, planted pasture, and small grains (New Mexico Crop and Livestock Reporting Service, 1978). The important dryland crops in 1977 were grain sorghum and wheat (Lansford, 1980).

About 70 percent of the irrigated land in Quay County is in the Arch-Hurley Conservancy District. Other irrigated areas are located in the vicinity of House, McAlister, Wheatland, Porter, Logan, and Nara Visa. The Arch-Hurley Conservancy District has about 39,000 acres of irrigated cropland; the House-Wheatland area encompasses about 8,200 acres of irrigated cropland; and the Porter-San Jon, Logan-Nara Visa, Nara Visa South, and other scattered areas contain the remaining 8,800 acres of irrigated cropland (Figure 1).

Surface water (the only source) for lands in the Arch-Hurley Conservancy District is provided by the Conchas Dam and Reservoir. The Corps of Engineers constructed and operates this facility. Irrigation water is released upon request by the district. Except for a small tract in the vicinity of Logan, irrigation supply for other lands in the county is furnished from ground water sources.

#### OGALLALA HIGH PLAINS MODEL AND COMPONENTS

The purpose of this study was to estimate the economic impacts over a 40-year planning horizon on regional income, employment, population, irrigated and dryland cropping patterns, agricultural output, farm income, and energy production. The impacts were measured under alternative sets of assumptions regarding public policy, water and energy costs and availability, and irrigation management practices.

An interdisciplinary approach to the solution of the water resource problems of the High Plains region in New Mexico was made possible by integrating hydrology, geology, and engineering with economics. Research procedures developed to carry out this study were closely coordinated by the investigators to achieve the stated objectives. Inputs into the economic models were obtained from separate studies covering the hydrological, agricultural, and energy areas.

Assumptions concerning regional economic impacts, employment, population, crop yields, commodity prices, energy prices, input prices,

and energy production were developed cooperatively among the six states and the general contractor. All states used basically the same assumptions for compatibility. A detailed description and discussion of the methodology for the separate area studies are presented in WRRI Report 151.

#### **RESULTS**

Results are presented for the Quay County economic impacts and key resources by management strategy for selected years (1977, 1985, 1990, 2000, and 2020).

#### Water Resources

Projected withdrawals for irrigation, urban, rural, manufacturing, minerals, power, livestock, and recreation uses are presented in Table 1. Table 1 also shows projections for depth-to-water (ground surface to water table), and the remaining saturated thickness of the Ogallala Formation for the years 1977, 1985, 1990, and 2000 in Quay County. The base year for all projections is 1977.

Other than areas of future agricultural and urban uses, there is little possibility of reducing water demand in Quay County through voluntary or mandatory strategies. This does not mean conservation should be abandoned in all areas of water use. However, the use of water by irrigated agriculture (about 80 percent of the total ground water withdrawals) overshadows all other uses. For the Southern High Plains (Ogallala), agriculture accounts for over 99 percent of the total water withdrawals.

For these reasons, the only changes in the voluntary strategy projection and in the mandatory strategy projection (Table 1) from quantities shown in the baseline projection are for "irrigation" and "urban." Water requirements for other water-use categories are the same in all projections.

Other than irrigation and urban, the only significant increases in water demand are the amounts projected for "minerals." Most of this water is expected to be used for carbon dioxide for use in secondary oil

Table 1. Estimated Withdrawals, Depth-to-Water, and Remaining Saturated Thickness of Ogallala Aquifer, Quay County, New Mexico, 1977-2020.

			Year		
Strategy and Category	1977	1985	1990	2000	2020
Baseline					
Withdrawals (1,000 acre-ft.)					
Irrigation Ogallala Aquifer (So. Hìgh Plains) Non-Ogallala Aquifer (No. High Plains)	(74.4) 14.0 60.4	(71.6) 11.2 60.4	(70.6) 10.0 60.6	(73.0) 12.3 60.7	(60.8) 0.0 60.8
Urban (Non-Ogallala Aquifer)	1.8	2.0	2.2	2.4	2,9
Rural Ogallala Aquifer (So. High Plains) Non-Ogallala Aquifer (No. High Plains)	(0.2) 0.1 0.1	(0.3) 0.1 0.2	(0,4) 0,1 0,3	(0.4) 0.1 0.3	(0.4) 0.1 0.3
Manufacturing (Non-Ogallala Aquifer)	0.1	0.1	0.1	0.2	0.2
Mining (Non-Ogallala Aquifer)	0.1	0,1	0.5	1.5	3,2
Power (Non-Ogallala Aquifer)	<0.1	<0.1	(0.1	<0.1	<0.1
Livestock* Ogallala Aquifer (So. High Plains) Non-Ogallala Aquifer (No. High Plains)	(1.3) 0.2 1.1	(1.3) 0.2 1.1	(1.3) 0.2 1.1	(1.3) 0.2 1.1	(1.3) 0.2 1.1
Recreation, Fish & Wildlife (Non-Ogallala Aquifer)	15.3	15.3	15.3	2.3	2.3
Total Withdrawals Ogallala Aquifer Non-Ogallala Aquifer	(93.3) 14.3 79.0	(90.8) 11.5 79.3	(90.5) 10.3 80.2	(81.2) 12.6 68.6	(71.2) 0.3 70.9
Depth-to-water (ft.)					
Ogallala Aquifer (So. High Plains)	100.0	108,2	112.3	118.5	125.0
Non-Ogallala Aquifer (No. High Plains) Porter-San Jon Logan-Nara Visa Nara Visa-South	60.0 130.0 300.0	60.0 130.0 300.0	60.0 130.0 300.0	60.0 130.0 300.0	60.0 130.0 300.0
Remaining saturated thickness (ft.)** (Ogallala Aquifer)	50.0	41.8	37.7	31.5	<25.0
Voluntary Strategy Withdrawals (1,000 acre-ft.)					
Irrigation Ogallala Aquifer (So. High Plains Non-Ogallala Aquifer (No. High Plains)	(74.4) 14.0 60.4	(71.0) 10.8 60.2	(69.5) 9.3 60.2	(71.2) 11.2 60.0	(60.3) 0.0 60.3
Urban (Non-Ogallala Aquifer)	1.8	1.8	2.0	2.2	2.6
Rural Ogallala Aquifer (So. High Plains) Non-Ogallala Aquifer (No. High Plains)	(0.2) 0.1 0.1	(0.3) 0.1 0.2	(0.4) 0.1 0.3	(0.4) 0.1 0.3	(0.4) 0.1 0.3
Manufacturing (Non-Ogallala Aquifer)	0.1	0.1	0.1	0.2	0.2
Mining (Non-Ogallala Aquifer)	0.1	0.1	0.5	1.5	3,2
Power (Non-Ogallala Aquifer)	(0.1	٠٥.1	(0.1	<b>'0.1</b>	(0.1
Livestock* Ogallala Aquifer (So. High Plains) Non-Ogallala Aquifer (No. High Plains)	(1.3) 0.2 1.1	(1.3) 0.2 1.1	(1.3) 0.2 1.1	(1.3) 0.2 1.1	(1.3) 0.2 1.1
Recreation, Fish & Wildlife* (Non-Ogallala Aquifer)	<u>15.3</u>	15.3	15.3	2.3	2.3
Total Withdrawals Ogallala Aquifer Non-Ogallala Aquifer	(93.3) 14.3 79.0	(90.0) 11.1 78.9	(89.2) 9.6 79.6	(79.2) 11.5 67.7	(70.4) 0.3 70.1
Depth-to-water (ft.)					
Ogallala Aquifer (So. High Plains)	100.0	107.2	110.3	117.5	125.0
Non-Ogallala Aquifer (No. High Plains) Porter-San Jon Logan-Nara Visa Nara Visa-South	60.0 130.0 300.0	60,0 130,0 300,0	60.0 130.0 300.0	60.0 130.0 300.0	60.0 130.0 300.0
Remaining saturated thickness (ft.)** (Ogallala Aquifer)	50.0	42.8	39.7	32.5	<sup>(25.0</sup>

<sup>\*</sup> Includes surface water.

Saturated thickness is defined as the thickness of a lens of saturated porous material existing below the water table, capable of yielding significant quantities of ground water to wells. The remaining saturated thickness reflects the impact of all ground water withdrawals on the quantity of water stored in the porous medium and, thus, the thickness of the lens.

Table 1 cont.

Charles and Cabana	1007		Year			
Strategy and Category	1977	1985	1990	2000	2020	
Mandatory Strategy						
Withdrawals (1,000 acre-ft.)						
Irriyation Ogallala Aquifer (So. High Plains) Non-Ogallala Aquifer (No. High Plains)	(74.4) 14.0 60.4	(69.0) 9.7 59.3	(65,9) 7.5 58.4	(65.1) 7.8 57.3	(65.2) 7.7 57.5	
Urban (Non-Ogallala Aquifer)	1.8	1.5	1.6	1.8	2.2	
Rural Ogallala Aquifer (So. High Plains) Non-Ogallala Aquifer (No. High Plains)	(0.2) 0.1 0.1	(0.3) 0.1 0.2	(0.4) 0.1 0.3	(0.4) 0.1 0.3	(0.4) 0.1 0.3	
Nanufacturing (Non-Ogallala Aquifer)	0.1	0.1	0.1	0.2	0.2	
Mining (Non-Ogallala Aquifer)	0.1	0.1	0.5	1.5	3,2	
Power (Non-Ogallala Aquifer)	(0.1	<0.1	(0.1	<0.1	(0.1	
Livestock <sup>*</sup> Ogallala Aquifer (So. High Plains) Non-Ogallala Aquifer (No. High Plains)	(1.3) 0.2 1.1	(1.3) 0.2 1.1	(1.3) 0.2 1.1	(1.3) 0.2 1.1	(1.3) 0.2 1.1	
Recreation, Fish & Wildlife <sup>*</sup> (Mon-Ogallala Aquifer)	<u>15.3</u>	<u>15.3</u>	15.3	2.3	2.3	
Total Withdrawals Ogallala Aquifer Non-Ogallala Aquifer	(93.3) 14.3 79.0	(87.7) 10.0 77.7	(85.2) 7.8 77.4	(72.7) 8.1 64.6	(74.9) 8.0 66.9	
Depth-to-water (ft.)						
Ogallala Aquifer (So. High Plains)	100.0	107.2	110.3	116.6	125.0	
Non-Ogallala Aquifer (No. High Plains) Porter-San Jon Logan-Nara Visa Nara Visa-South	60.0 130.0 300.0	60.0 130.0 300.0	60.0 130.0 300.0	60.0 130.0 300.0	60.0 130.0 300.0	
Remaining saturated thickness (ft.)** (Ogallala Aquifer)	50.0	42.8	39.7	33.4	`<25.0	

<sup>\*</sup> Includes surface water.

<sup>\*\*</sup> Saturated thickness is defined as the thickness of a lens of saturated porous material existing below the water table, capable of yielding significant quantities of ground water to wells. The remaining saturated thickness reflects the impact of all ground water withdrawals on the quantity of water stored in the porous medium and, thus, the thickness of the lens.

recovery and is expected to increase in the future. The projected amounts were reviewed and concurred with by personnel of the New Mexico Energy and Minerals Division.

The voluntary projections for "urban" were estimated by reducing baseline projections by 10 percent. Mandatory projections were estimated by reducing voluntary projections by an additional 15 percent (a total of 25 percent with respect to the baseline quantities).

In the High Plains area of New Mexico, it was assumed that when the saturated thickness of the Ogallala aquifer in a given area becomes 25 feet or less, the water is no longer economically recoverable for irrigated agriculture and pumping for this purpose will cease. However, even though the water in the lower 25 feet of the aquifer is no longer economically extractable for irrigation use, many widely spaced wells producing small amounts of water could continue to produce sufficient supplies for urban and most other nonirrigation needs.

The estimated hydrologic conditions, well characteristics, irrigation system, and fuel for the 1977 baseline conditions for the Ogallala aquifer in Quay County are presented in Appendix Table A-1.

The estimated remaining saturated thickness resulting from irrigation from the Ogallala aquifer are presented in Table 2. Except for 1977 conditions, the estimated remaining saturated thickness shown in these tables does not reflect the impact of withdrawals for uses other than irrigation. In order to estimate the total effect of all uses upon the saturated thickness of the Ogallala, the values in Table 2 were modified using a linear analysis to make the necessary adjustments. Results of this analysis are shown in Table 1.

#### On-Farm Impacts

The on-farm impacts for Quay County include a discussion of the on-farm economic impacts by management strategy (irrigated and total value of production as well as returns to land and management); land resource, including cropland and cropping patterns (irrigated, dry cropland, and rangeland); and the utilization of ground water for irrigation for the Southern and Northern High Plains portions of Quay County (see Appendix Table B-1 for a summary of baseline). Supporting

Table 2. Estimated Remaining Saturated Thickness of the Ogallala Aquifer Resulting from Irrigation, Quay County, New Mexico, 1977-2020.

Management			Υe	ear		
Strategy	1977	1985	1990	2000	2010	2020
	Bris 600 600 800 800 600 80	-(feet of	remaining	saturated	thickness)	
Baseline	50	42	38	32	<sup>&lt;</sup> 25	<sup>&lt;</sup> 25
Voluntary	50	43	40	33	25	<25
Mandatory	50	43	40	34	28	₹25

tables, describing the land, water, and economic impacts by the selected years, can be found in WRRI Report 151. A sensitivity analysis of the on-farm impacts to demonstrate the effect of both higher and lower crop prices, crop yield, and energy costs on the irrigated agricultural economy of New Mexico is also presented in WRRI Report 151.

Because of widely varying farm characteristics in Quay County, such as irrigation water supply source, cropping patterns, and farm size, an analysis was developed for five parts of Quay County--the Southern High Plains (House-Wheatland) and the Northern High Plains consisting of the Arch-Hurley Conservancy District (surface water only), Porter-San Jon, Logan, and Nara Visa.

In Quay County, the only aquifer exhaustion is expected to be in the Southern High Plains region of the county. Thus, the only difference between the voluntary and the importation strategy for the Northern High Plains portion of the county will be slight changes in commodity prices due to a higher total six-state region production from imported water. These changes in commodity prices result in slightly lower value of production and returns to land and management.

For purposes of this analysis, the Southern High Plains (Ogallala aquifer) and the Northern High Plains areas will be discussed. In Appendix B, tables are presented for the Arch-Hurley Conservancy District, Porter-San Jon, Nara Visa South, and Logan-Nara Visa showing acreage irrigated, total water withdrawals, value of production, and returns to land and management by period.

## Southern High Plains

#### Value of Production

The 1977 total agricultural value of production (TVP [irrigated crops, dryland crops, and rangeland]) in the Southern High Plains portion of Quay County was about \$6.1 million (Figure 3). Under all the management strategies, the total value of production is expected to increase significantly until 2010 due to increasing crop yields and prices. After 2010, slight decreases are expected under the baseline and the voluntary strategies, and increases are expected under the mandatory and importation strategies. The net result over the study period under the baseline strategy was an increase of \$5.6 million (93 percent) from 1977 to 2020 (Table 3). However, it must be noted that the change from a partially irrigated agricultural economy to a totally dryland agricultural economy will induce increased variance in this part of the county's agricultural TVP and income. The voluntary strategy was very similar (\$9,000 more value of production) in 2020 to the baseline. Under the mandatory strategy, the TVP is projected to increase \$6.4 million between 1977 and 2020 (105 percent). The value of production under the mandatory strategy was 6 percent greater than under the baseline, primarily due to the retention of some irrigated agriculture. The largest increase (109 percent) is expected to occur under the importation strategy. This is due to increases in the value of production provided by the irrigated agriculture sector resulting from imported water (Table 3).

The 1977 value of production for irrigated crops was about \$602,000 (10 percent of total agricultural value of production [Figure 3]). Under both the baseline and voluntary strategies, the irrigated value of production is expected to follow the same general trend as TVP--initially increasing, due to increasing crop yields and prices, and then declining. Under the baseline and the voluntary strategies, the irrigated value of production drops to zero in 2020 due to aquifer exhaustion. Under the mandatory strategy, the irrigated value of production is expected to almost double over the study period. With importation,

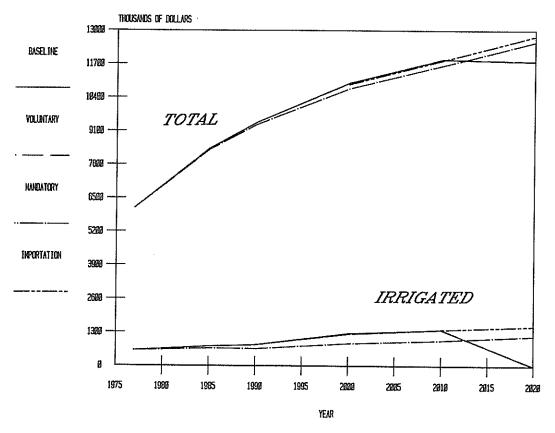


Figure 3. Total and Irrigated Value of Production for Quay County, Southern High Plains, New Mexico, 1977-2020.

the irrigated value of production is expected to increase by about 150 percent (\$942,000) by 2020. This increase is due to the full restoration of irrigated lands in Quay County with imported water.

# Returns to Land and Management

The total 1977 returns to land and management (irrigated crops, dryland crops, and rangeland) in the Southern High Plains portion of Quay County was about \$1.3 million (Figure 4). Projections indicate significant increases in the region's returns to land and management under all strategies in all time periods. This is due to increases in the value of production caused by increases in crop yields and prices. Under the baseline and voluntary strategies, the increased returns from the dry cropland sector contribute to a great percentage of the increase in total returns to land and management. The dry cropland sector exhibits increases in returns from both higher crop yields and prices as

Table 3. Value of Production and Returns to Land and Management by Management Strategy for Selected Years, Southern High Plains, Quay County, 1977-2020.

Strategy and						
Item	1977	1985	1990 (1 000	2000 dollars	2010	2020
				Producti		
Baseline Irrigated Cropland Dry Cropland Rangeland	6,125	8,414	9,421	10,968	11,869	11,799
	602	764	819	1,272	1,408	0
	3,570	5,276	6,165	7,195	7,961	9,299
	1,953	2,374	2,438	2,500	2,500	2,500
Voluntary Irrigated Cropland Dry Cropland Rangeland	6,125	8,419	9,424	10,957	11,883	11,808
	602	757	811	1,244	1,408	0
	3,570	5,288	6,175	7,213	7,975	9,308
	1,953	2,374	2,438	2,500	2,500	2,500
Mandatory Irrigated Cropland Dry Cropland Rangeland	6,125	8,383	9,346	10,754	11,643	12,563
	602	682	655	873	988	1,165
	3,570	5,321	6,244	7,360	8,133	8,880
	1,953	2,380	2,448	2,522	2,522	2,518
Importation Irrigated Cropland Dry Cropland Rangeland	6,125	8,419	9,424	10,920	11,847	12,789
	602	757	811	1,237	1,402	1,544
	3,570	5,288	6,175	7,182	7,945	8,745
	1,953	2,374	2,438	2,500	2,500	2,500
		Retur	ns to La	nd and M	anagement <sup>,</sup>	*
Baseline	1,324	2,955	3,880	5,091	5,926	6,619
Irrigated Cropland	-207	76	126	289	408	0
Dry Cropland	1,146	2,353	3,202	4,230	4,952	6,061
Rangeland	386	526	552	571	566	558
Voluntary	1,324	2,952	3,866	5,100	5,927	6,585
Irrigated Cropland	-207	81	139	317	434	0
Dry Cropland	1,146	2,344	3,176	4,211	4,927	6,027
Rangeland	386	526	552	571	566	558
Mandatory	1,324	2,963	3,885	5,103	5,908	6,743
Irrigated Cropland	-207	74	113	226	310	436
Dry Cropland	1,146	2,362	3,217	4,301	5,028	5,745
Rangeland	386	528	554	576	570	562
Importation* Irrigated Cropland Dry Cropland Rangeland	1,324	2,952	3,866	5,066	5,890	6,787
	-207	81	139	315	427	572
	1,146	2,344	3,176	4,180	4,897	5,657
	386	526	552	571	566	558

<sup>\*</sup> A charge for irrigated water was not included in the importation strategy. Therefore, the returns are to land, management, and water for the years 2000, 2010, and 2020.

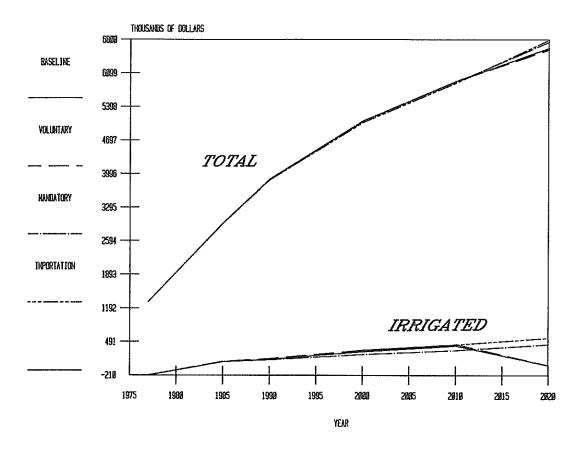


Figure 4. Total and Irrigated Returns to Land, Management, and Risk for Quay County, Southern High Plains, New Mexico, 1977-2020.

well as increased acreage as previously irrigated lands revert to dryland.

The greatest total expected increase of \$5.5 million (413 percent) is expected to occur under the importation strategy (Table 3). This significant increase in 2020 is due to the full restoration of irrigated lands in the Southern High Plains at higher crop yields and prices with no charge assessed for the imported water. Under the mandatory strategy, the returns to land and management increased by \$5.4 million (409 percent. Under both the baseline and the voluntary strategies, the returns are expected to increase by 400 and 397 percent, respectively, from 1977 to 2020.

The 1977 returns to land and management for irrigated crops in the Southern High Plains portion of Quay County were approximately a negative \$207,000 (Figure 4). Significant increases in returns are expected for all strategies through 2010. After 2010, under the baseline and voluntary strategies, irrigated returns drop to zero as aquifer exhaus-

tion occurs. Under the mandatory strategy, some irrigated land is expected to be retained in 2020 with resulting returns of \$436,000 (Table 3). Under the importation strategy, irrigated returns are expected to increase to \$779,000 by 2020. This is because there are fully irrigated lands with no charge assessed for the imported water and because of higher crop yields and prices.

The greatest increase in both irrigated value of production and in returns to land and management occurs under the importation strategy. This is due primarily to the full restoration of irrigated lands at projected higher crop yields and prices and there being no charge assessed for imported water. Adoption of the mandatory strategy results in the greatest total and irrigated value of production and returns to land and management from the natural water supply in 2020. The accumulated sum over the 43 years examined in the study indicates that the total irrigated value of production is greater for both the voluntary and mandatory strategies than for the baseline.

Any future increase in land values above the inflation rate will result in reductions in the returns to land and management.

# Irrigation Water

The quantity of irrigation water diverted in the Southern High Plains portion of Quay County is expected to decline from 14,000 acrefeet in 1977 to 0 acrefeet in 2020 under the baseline with most of the decrease occurring after 2010 (Table 4). Under the voluntary strategy, the quantity of irrigation water diverted is expected to be only slightly less than under the baseline (Figure 5). Under the voluntary strategy, as was the case under the baseline, aquifer exhaustion occurred before 2020. Under the mandatory strategy, the water used for irrigation is a fixed percentage of that used under the voluntary and, as a result, the lowest water diversions are expected. However, under the mandatory strategy, enough water is conserved over the study to support 7,700 acre-feet of irrigation water withdrawals in 2020.

Under the importation strategy, water will be imported to fully irrigate those lands that exhaust their natural water supply under the voluntary strategy. It is estimated that 10,265 acre-feet will be im-

Table 4. Quantity of Irrigation Water Diverted by Management Strategy for Selected Years, Southern High Plains Quay County, New Mexico, 1977-2020.

			<del></del>	<del> </del>		
	1977	1985	1990	2000	2010	2020
			(acre-	feet)		
Baseline	13,960	11,242	10,036	12,323	12,029	
Voluntary	13,960	10,792	9,312	11,207	11,056	
Mandatory	13,960	9,713	7,451	7,845	7,739	7,722
Importation	13,960	10,792	9,312	11,188	11,056	10,265

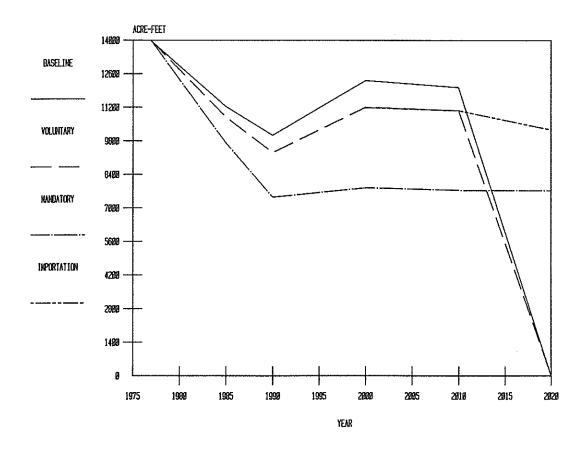


Figure 5. Quantity of Irrigation Applied for Quay County, Southern High Plains, New Mexico, 1977-2020.

ported in 2020. It is estimated that farmers could afford to pay \$150 per acre-foot in 2020 and have the same profit levels as dryland producers.

# Cropland and Cropping Pattern

The irrigated cropland in the Southern High Plains portion of Quay County is expected to decrease from 5,000 acres in 1977 to 3,893 acres in 1990, increase to 5,000 acres in 2000, and then decline to zero after 2010 for both the baseline and voluntary strategies (Table 5). The initial decline, then increase, back to the original acreage is caused by the irrigation and dryland profitability. Initially, dryland is more profitable, thus 1,100 acres shift to dryland, and when irrigation becomes more profitable the same 1,100 acres shifts back into irrigation. Under the mandatory strategy, the irrigated acreage is expected to decline to 2000, level off to 2010, and then increase slightly to about 3,764 acres in 2020. Under importation, the irrigated acreage is expected to decline to 1990, then increase to about the 1977 level in 2000 where it is expected to remain through 2020.

The dry cropland acreage in 1977 was about 80,000 acres. It varies only slightly across management strategies and time periods. As irrigation water stocks are depleted, acreage reverts to dryland, so the dryland acreage in each period is the base acreage (80,000 acres) plus the change in irrigated acreage (maximum of 5,000 acres). The rangeland acreage is expected to remain constant over time for all the management strategies at about 173,000 acres.

Under the baseline and the voluntary strategies, an increase in the acreage of the more profitable crop (wheat) is expected over time due to the relative profitability of wheat versus grain sorghum.

Under the mandatory strategy, significant reductions in irrigated cropland are expected over time. However, the cropping pattern in percentage terms is expected to remain fairly stable and similar to baseline (Table 5). The grain sorghum acreage is expected to decline and wheat is expected to increase in relative proportion over time. Under the importation strategy, the cropping pattern is the same as the voluntary strategy through 2010 and, due to water importation, irrigation is expected to continue under the same pattern through 2020 (Table 5).

Table 5. Irrigated Cropland Acreages by Crop by Management Strategy for Selected Years, Southern High Plains, Quay County, New Mexico, 1977-2020.

Strategy and Crop	1977	1985	1990	2000	2010	2020
			(irrigate	d acres)-		
Baseline	5,000	4,232	3,893	5,000	5,000	0
Grain Sorghum	2,500	1,608	1,168	1,500	1,500	0
Wheat	2,500	2,624	2,725	3,500	3,500	0
Voluntary	5,000	4,232	3,893	5,000	5,000	0
Grain Sorghum	2,500	1,608	1,168	1,500	1,500	0
Wheat	2,500	2,624	2,725	3,500	3,500	0
Mandatory	5,000	3,809	3,154	3,500	3,500	3,764
Grain Sorghum	2,500	1,448	946	1,050	1,050	1,129
Wheat	2,500	2,362	2,208	2,450	2,450	2,635
Importation	5,000	4,232	3,893	5,000	5,000	5,000
Grain Sorghum	2,500	1,608	1,168	1,500	1,500	1,500
Wheat	2,500	2,624	2,725	3,500	3,500	3,500

# Sensitivity Analysis

Sensitivity analyses were performed for three key on-farm variables. Analyses were performed on crop prices, crop yields, and energy prices to determine what effect higher or lower values would have upon irrigated cropland, irrigation water usage, value of production, and returns to land and management.

Under baseline conditions, irrigated crop production is projected to be nonexistent in the Southern High Plains portion of Quay County, having ceased between 2010 and 2020. High energy costs or lower crop yields are projected to extend the life of the Southern Quay area and of irrigated agriculture up to the year 2020 by making irrigation less profitable.

Analysis performed on these variables for the year 2010 indicates that higher or lower crop prices, higher crop yields, or lower energy costs than those assumed under baseline will have no impact upon the number of acres irrigated or upon irrigation water used, but will impact on the value of production and returns to land and management (Table 6).

Sensitivity Analysis, Southern High Plains, Quay County. Table 6.

Item	Irrigated Cropland	ropland	Water	<u>.</u>	Value of Production	of :ion	Returns to Land and Management	co Land Jement
	(acres)	(%)	(acre-ft)	(%)	(millions)	(%)	(millions)	(%)
* Crop Prices Increased	0.0	0.0	0.0	0.0	99. +	+ 4.7	99. +	+16.2
Decreased	0.0	0.0	0.0	0.0	89	- 4.8	99	-16.2
Crop Yields Increased	U	C	0.0	0.0	+ 190	+11.9	+ 188	+47.1
Decreased	+2361	+100	+ 5445	+100	+ 598	+ 100	+ 123	+ 100
Energy Costs Increased	+5000	+100	+11,742	+100	+1548	+ 100	+ 320	+ 100
Decreased	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

 $^{\star}$  This section of the sensitivity analysis concerning crop prices pertains to 2010 (see text).

However, it is expected that lower crop yields or higher energy prices will have a significant impact on the acreage irrigated, irrigation water used, as well as the economic indicators (Table 6). Analysis indicates that lower crop yields or higher energy prices will extend the life of the aquifer to 2020.

Analysis was also performed on these variables to determine the effects upon VOP and return to land and management. The analysis indicates that VOP will be severely effected by smaller crop yields and by higher energy costs. Similarly, returns are projected to be severely impacted by lower crop yields, and by higher energy prices. The change in resource use with changes in crop prices, crop yields, or energy costs may be predicted by what happens to the relative profitability of irrigated to dryland. The change in crop prices affects both irrigated and dryland equally, therefore, irrigation is still relatively more profitable. When crop yields are changed, it affects the relative profitability since irrigated yields are greater. With increased crop yields, irrigation is even more profitable. With decreased crop yields, irrigation becomes less profitable and there is a shift to dryland. When energy costs, which effect irrigation much more than dryland, are changed, the relative profitability is also changed. With increased energy costs, a shift occurs to dryland because irrigated farming's profitability decreases. With lower energy costs, irrigation becomes relatively more profitable.

#### Northern High Plains

#### Value of Production

The 1977 total agricultural value of production (TVP [irrigated crops, dryland crops, and rangeland]) in the Northern High Plains region of Quay County was about \$25.7 million (Figure 6). Under all the management strategies, the total value of production is expected to increase significantly over time as crop yields increase and crop prices increase and because of the expansion in irrigated acreage. The largest increase, 78 percent (\$20.1 million), is expected to occur under the voluntary strategy (Table 7). Under the baseline strategy, the TVP is

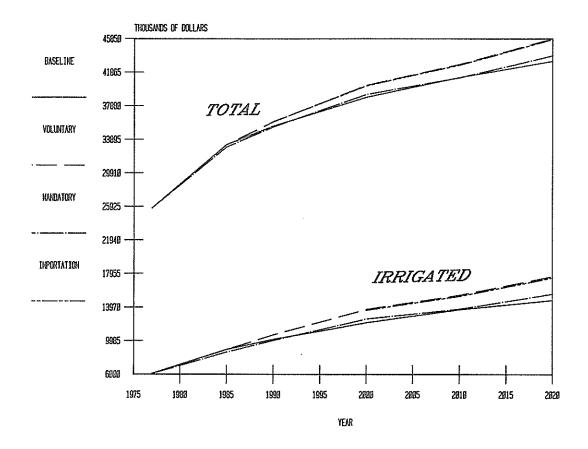


Figure 6. Total and Irrigated Value of Production for Quay County, Northern High Plains, New Mexico, 1977-2020.

projected to increase by 68 percent and under the mandatory strategy by about 70 percent. The required changes in the cropping pattern and irrigation technologies necessary to meet the conditions under the mandatory strategy are expected to cause a 4 percent (\$2 million) decrease in the total value of production from the voluntary strategy in 2020. The mandatory strategy is expected to have a TVP in 2020 of 1 percent more than the baseline, due to more land being held in irrigated agricultural production. Under the importation strategy, the value of production in 2020 is expected to be reduced by only \$102,000 below the voluntary strategy due to reduced crop prices.

The 1977 value of production for irrigated crops was about \$6.1 million (24 percent of total agricultural value of production) in the Northern High Plains region of Quay County (Figure 6). Under all the management strategies, the irrigated value of production is expected to follow the same general trend as TVP--increasing over time due to increasing crop yields and prices, as well as expanding acreage. The

Table 7. Value of Production and Returns to Land and Management by Management Strategy for Selected Years, Northern High Plains, Quay County, 1977-2020.

· · · · · · · · · · · · · · · · · · ·						
Strategy and Item	1977	1985	1990 (1.000	2000 dollars)	2010	2020
			(1,000 Value of I	•		
Baseline Irrigated Cropland Dry Cropland Rangeland	25,719	33,282	35,486	38,895	41,237	43,189
	6,058	8,917	10,128	12,113	13,668	14,788
	2,810	3,823	4,310	5,064	5,863	6,716
	16,850	20,541	21,049	21,719	21,706	21,684
Voluntary Irrigated Cropland Dry Cropland Rangeland	25,719	33,237	35,973	40,286	42,755	45,837
	6,058	8,889	10,661	13,684	15,359	17,594
	2,810	3,823	4,310	5,064	5,863	6,716
	16,850	20,524	21,002	21,538	21,533	21,527
Mandatory Irrigated Cropland Dry Cropland Rangeland	25,719	32,969	35,351	39,196	41,153	43,803
	6,058	8,599	10,000	12,550	13,723	15,527
	2,810	3,842	4,340	5,091	5,889	6,732
	16,850	20,528	21,012	21,555	21,541	21,543
Importation Irrigated Cropland Dry Cropland Rangeland	25,719	33,237	35,973	40,217	42,666	45,735
	6,058	8,889	10,661	13,609	15,249	17,450
	2,810	3,823	4,310	5,070	5,884	6,759
	16,850	20,524	21,002	21,538	21,533	21,527
		Retur	ns to Land	d and Man	agement*	
Baseline Irrigated Cropland Dry Cropland Rangeland	4,757	7,508	8,505	10,644	12,332	14,251
	600	1,593	1,928	3,169	4,164	5,345
	829	1,362	1,812	2,512	3,259	4,068
	3,328	4,554	4,764	4,962	4,910	4,838
Voluntary Irrigated Cropland Dry Cropland Rangeland	4,757	7,535	8,689	11,113	12,889	15,141
	600	1,623	2,123	3,680	4,760	6,270
	829	1,362	1,812	2,512	3,259	4,068
	3,328	4,550	4,754	4,921	4,870	4,803
Mandatory Irrigated Cropland Dry Cropland Rangeland	4,757	7,495	8,632	11,050	12,773	15,004
	600	1,576	2,056	3,614	4,640	6,134
	829	1,368	1,820	2,512	3,261	4,064
	3,328	4,551	4,756	4,925	4,872	4,806
Importation* Irrigated Cropland Dry Cropland Rangeland	4,757	7,535	8,689	11,044	12,799	15,039
	600	1,623	2,123	3,605	4,650	6,125
	829	1,362	1,812	2,518	3,279	4,111
	3,328	4,550	4,754	4,921	4,870	4,803

<sup>\*</sup> A charge for irrigated water was not included in the importation strategy. Therefore, the returns are to land, management, and water for the years 2000, 2010, and 2020.

largest increase of 190 percent (\$11.5 million) is expected under the voluntary strategy. Increases for the importation, mandatory, and baseline strategies are expected to be 188, 156, and 144 percent, respectively. The required changes in the cropping pattern and irrigation technologies necessary to meet the mandatory water supply reduction strategy are expected to cause a 12 percent (\$2.1 million) reduction from the voluntary strategy in 2020. However, the importation strategy reduces the expected 2020 value of production by only \$144,000, or 1 percent from the voluntary strategy.

# Returns to Land and Management

The total 1977 returns to land and management (irrigated crops, dryland crops, and rangeland) for the Northern High Plains portion of Quay County was about \$4.8 million (Figure 7). There are significant increases expected in the county's returns to land and management under all strategies in all time periods. This is due to greater values of production from increasing crop yields and prices.

The greatest expected increase of \$10.4 million (218 percent) is expected to occur under the voluntary strategy (Table 7). This significant increase in 2020 is due to increasing irrigated and dry cropped lands at higher crop yields and prices. Under the importation strategy, the returns to land and management increase by \$10.3 million, almost the same as under the voluntary strategy. Since no lands are projected to exhaust their natural water supply under the voluntary strategy, the only difference between voluntary and importation is slightly reduced crop prices with importation. Under the mandatory strategy, the returns are expected to increase \$10.3 million by 2020, and under the baseline the returns are expected to be \$14.25 million, for an increase in returns of 200 percent.

The 1977 returns to land and management for irrigated crops in the Northern High Plains were about \$600,000 (Figure 7). Significant increases in returns are expected for all strategies through 2020. Irrigated returns are expected to follow closely the total returns with the largest increase expected for the voluntary strategy (a 10-fold increase), followed closely by the mandatory and importation strategies with \$6.1 million (Table 7).

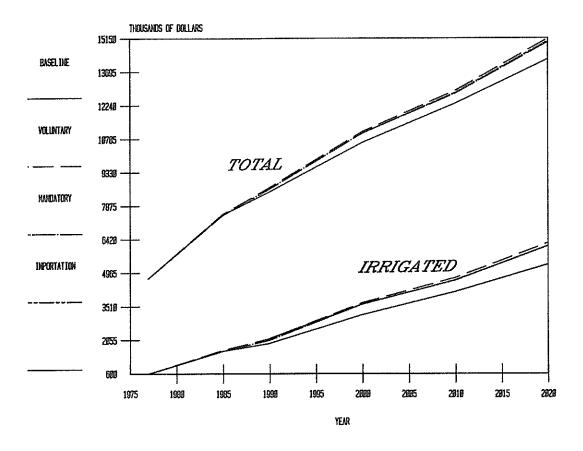


Figure 7. Total and Irrigated Returns to Land, Management, and Risk for Quay County, Northern High Plains, New Mexico, 1977-2020.

Any future increase in land value above the inflation rate will result in reduction in the returns to land and management.

# Irrigation Water

The quantity of irrigation water diverted is expected to increase from 60,400 acre-feet in 1977 to 60,800 acre-feet in 2020 under the baseline (Table 8). Under the voluntary strategy, the quantity of irrigation water diverted is expected to be somewhat less than under the baseline while irrigating more land (Figure 8). By the year 2020, the annual diversion of irrigation water to irrigate the same acreage is expected to be 60,300 acre-feet, or 500 acre-feet less for the voluntary strategy than for the baseline. Under the mandatory strategy, the water used for irrigation is a fixed percentage of that used under the voluntary and, as a result, the lowest water diversions are expected. In

Table 8. Quantity of Irrigation Water Diverted by Management Strategy for Selected Years, Northern High Plains Quay County, New Mexico, 1977-2020.

49.4	1977	1985	1990	2000	2010	2020
			(acre-	feet)		
Baseline	60,441	60,445	60,565	60,740	61,138	60,750
Voluntary	60,441	60,190	60,210	60,035	60,230	60,272
Mandatory	60,441	59,264	58,357	57,317	57,430	57,458
Importation	60,441	60,190	60,210	60,035	60,230	60,272

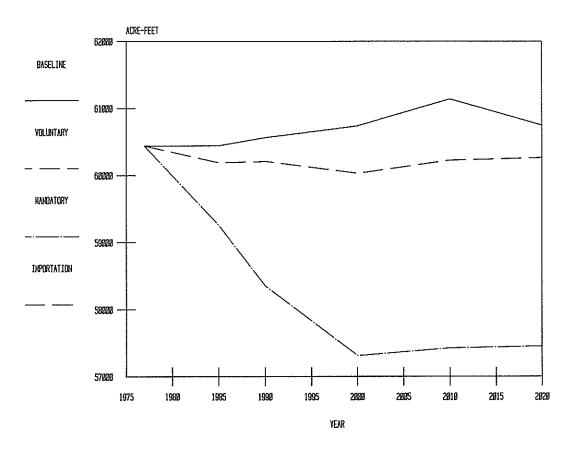


Figure 8. Quantity of Irrigation Applied for Quay County, Northern High Plains, New Mexico, 1977-2020.

2020, the withdrawals for the mandatory strategy are expected to be 3,300 acre-feet less than under the baseline and 2,800 acre-feet less than under the voluntary strategy.

## Cropland and Cropping Pattern

The irrigated cropland in the Northern High Plains portion of Quay County is expected to increase from 31,000 acres in 1977 to 33,800 acres by 2020 for the baseline (Table 9). The acreage of irrigated cropland is expected to increase to 44,700 acres for the voluntary and importation strategies and to 43,400 for the mandatory strategy. The dry cropland acreage is expected to remain fairly constant under all management strategies at about 40,000 acres. The rangeland acreage is expected to remain at about 1.5 million acres for all the management strategies.

Under the baseline, increases in the acreages of alfalfa, cotton, and grain sorghum are expected over time, due to reductions in pasture acreages and increasing irrigated acreage. The wheat acreage fluctuates, but in 2020 is close to the initial 1977 acreage (Table 9). Under the voluntary strategy, all crops but wheat show an increase in acreage in 2020 when compared to the baseline with alfalfa, cotton, and grain sorghum expecting the greatest increase.

Under the mandatory strategy, slight shifts are expected in the cropping pattern over time, primarily due to reduced acreage irrigated (Table 9). Slight reductions are expected for alfalfa, grain sorghum, and pasture acreages over time when compared to the voluntary strategy. The cropping pattern and acreage irrigated under the importation strategy is expected to be the same as the voluntary strategy.

## Sensitivity Analysis

Analyses of the key on-farm variables in 2020 indicate that higher or lower crop prices, higher or lower crop yields, or lower energy prices will not have any positive or negative impact upon resource use (irrigated cropland or irrigation water). Higher energy prices than

Table 9. Irrigated Cropland Acreages by Crop by Management Strategy for Selected Years, Northern High Plains, Quay County, New Mexico, 1977-2020.

			<del> </del>		<del> </del>	
Strategy and	1077	1985	1990	2000	2010	2020
Crop	1977	1300		ed acres)	2010	2020
			-( 111 19α ω	cu acres		
Baseline	31,020	31,125	31,199	31,645	32,408	33,829
Alfalfa	7,429	8,221	7,859	8,929	9,068	9,553
Cotton	2,096	3,930	5,240	5,292	5,394	5,618
Grain Sorghum	9,629	9,658	11,381	11,376	11,491	11,719
Wheat	4,213	7,078	4,271	3,352	3,480	4,753
Planted Pasture	7,653	2,238	2,448	2,699	2,975	2,187
Voluntary	31,020	32,369	34,501	44,189	44,437	44,740
Alfalfa	7,429	8,792	9,970	13,068	13,038	13,154
Cotton	2,096	4,117	5,900	7,800	7,800	7,800
Grain Sorghum	9,629	10,068	12,702	16,393	16,303	16,084
Wheat	4,213	7,154	3,481	4,230	4,322	4,423
Planted Pasture	7,653	2,238	2,448	2,699	2,975	3,280
Mandatory	31,020	31,973	33,669	42,808	43,652	43,436
Alfalfa	7,429	8,764	9,925	13,014	12,992	13,057
Cotton	2,096	4,117	5,900	7,800	7,800	7,800
Grain Sorghum	9,629	9,966	12,528	16,172	16,106	15,966
Wheat	4,213	7,042	3,237	3,818	4,952	4,882
Planted Pasture	7,653	2,085	2,077	2,004	1,802	1,732
Importation	31,020	32,369	34,501	44,189	44,437	44,740
Alfalfa	7,429	8,792	9,970	13,068	13,038	13,154
Cotton	2,096	4,117	5,900	7,800	7,800	7,800
Grain Sorghum	9,629	10,068	12,702	16,393	16,303	16,084
Wheat	4,213	7,154	3,481	4,230	4,322	4,423
Planted Pasture	7,653	2,238	2,448	2,699	2,975	3,280

those that were assumed under the baseline will have significant negative effects (Table 10) upon irrigated cropland (-11.4 percent) and upon water usage (-10.5 percent).

The change in resource use caused by higher energy prices indicates a major negative impact upon the value of production (34 percent). The value of production also exhibits a great deal of sensitivity to changing crop yields (15 percent). A change in crop prices has the least effect on the VOP in percentage terms except for decreased energy costs.

Table 10. Sensitivity Analysis, Northern High Plains, Quay County.

+ -	5 5 5				Value of	of	Returns to Land	o Land
ז רבווו	irrigated tropland	cropland	Water	Z- (1)	Production	ion	and Management	ement
	(acres)	(%)	(acre-ft)	(%)	(millions)	(%)	(millions)	(%)
Crop Prices	c	c		•	•			
Decreased	0.0	0.0	0.0 +	9.0 10.0	+1.8 - 64	+12.5	+.68 64	+12.7
Crop Yields								  -  -
Increased	0.0	0.0	0.0	0.0	+2.3	+15.3	+2,3	+42 5
Decreased	- 138	004	+ 744	+ 1.2	-2.3	-15.6	-2.1	-40.2
Energy Costs Increased	13858	-11 4	-6391	ر 5	<u>د</u> ا	C 70	c	
Decreased	0.0	0.0	1 980	+ 1.6	+1.2	4 7.9	+.27	-41./ + 5.1

Analysis further indicates that returns to land and management will be greatly influenced by higher or lower crop yields and by higher energy prices, all with changes greater than 40 percent (Table 10). Changes in crop prices have about a 12 percent effect in the returns to land and management, and decreased energy costs have only a 5 percent effect. Thus, the results in the Northern High Plains area of Quay County seem to be the most sensitive to increased energy costs and increased or decreased crop yields.

## Regional Impacts

## Baseline

The baseline assumes the continuation of current trends and no new public agricultural policies or programs. Under the baseline, the continuation of present trends in water conservation is expected to result in water savings of about 10 percent on sprinkler-irrigated lands over the study period. The on-farm impact results and the energy impact results were incorporated into the county impacts analysis.

## Gross Output

The total gross output of all goods and services projected for Quay County's economy is reported in Table 11. It was about \$77 million in 1977. It is projected to be \$100 million in 1985, \$116 million in 1990, \$145 million in 2000, and \$203 million in 2020. The bulk of output generated in Quay County is in the Northern High Plains portion. In the Southern High Plains portion, the economy is primarily agricultural or agricultural related.

Agricultural. The agricultural sectors are a major source of output in Quay County. They accounted for almost 59 percent of the total gross output in 1977, and are projected to be about 58 percent in 1985, 55 percent in 1990, 49 percent in 2000, and 40 percent in 2020. The agricultural sectors are expected to have a major influence in the local economy. The agricultural sectors are expected to increase be-

Gross Output by Major Sector for Each of the Alternative Management Strategies, Quay County, New Mexico, 1977-2020. Table 11.

	- · · · · · · · · · · · · · · · · · · ·	Gross	Output (\$1	.977)	
Sector	1977	1985	1990	2000	2020
Baseline		(m1 i i 1	ons of doll	ars)	
Agriculture	45.072	58.069	63.546	71.290	80.169
Mining	0.118	1.928	3.737	71.290	14.536
Manufacturing	2.573	3.435	4.294	6.014	9.467
TCU*	2.813	3.755	4.694	6.575	10.350
Construction	8.725	10.034	11.343	14.833	18.323
FIRE**	2.980	3.427	3.874	5.066	6.258
Trade	8.118	10.837	13.547	18.974	39.868
Services	6.491	8.665	10.832	15.171	23.882
Total	76.890	100.150	115.867	145.279	202,853
Voluntary				-	
Agriculture	45.072	58.068	63.658	71.201	80.180
Mining	0.118	1.928	3.737	7.356	14.536
Manufacturing	2.573	3.435	4.294	6.014	9.467
TCU*	2.813	3.755	4.694	6.575	10.350
Construction	8.725	10.034	11.343	14.833	18.313
FIRE**	2.980	3.427	3.874	5.066	6.258
Trade	8.118	10.837	13.547	18.974	39.868
Services	6.491	8.665	10.832	15.171	23.882
Total	76.890	100.149	115.979	145.190	202.854
Mandatory					
Agriculture	45.072	58.081	63,680	71.410	80.344
Mining	0.118	1.928	3.737	7.356	14.538
Manufacturing	2.573	3.435	4.294	6.015	9.473
TCU*	2.813	3.760	4.704	6.633	10.544
Construction	8.725	10.034	11.346	14.847	18.406
FIRE**	2.980	3.429	3.877	5.082	6.322
Trade	8.118	10.839	13.555	19.011	40.150
Services	6.491	<u>8.667</u>	10.839	15.207	24.104
Total	76.890	100.173	116.032	145.561	203.881
Importation					
Agriculture	45.072	58.068	63.658	71.325	80.254
Mining	0.118	1.928	3.737	7.357	14.540
Manufacturing	2.573	3.435	4.294	6.017	9.481
TCU*	2.813	3.755	4.694	6.637	10.608
Construction	8.725	10.034	11.343	14.928	18.644
FIRE**	2.980	3.427	3.874	5.099	6.427
Trade	8.118	10.837	13.547	19.080	40.687
Services	6.491	8.665	<u> 10.832</u>	15.252	24.416

<sup>\*</sup> Transportation, Communication, and Utilities. \*\* Finance, Insurance, and Real Estate.

tween 1977 and 2020 with about \$45 million in 1977 and \$80 million in 2020 (Table 11). This growth is projected to be relatively stable over the period (Figure 9).

Mining. The mining sectors are projected to have a minor impact on the local economy in 1977, but are expected to increase with the  $\rm CO_2$  development (Figure 9). This  $\rm CO_2$  development in the Bravo Dome area is projected to result in from 300 to 1,000 wells and pipelines to the Permian/Delaware Basin of Texas and southeastern New Mexico. In 1977, the mining sectors accounted for only \$118,000, or less than 0.2 percent of the total. By 1985, they are projected to account for almost \$2 million. The mining activity is expected to increase to about \$4 million in 1990, \$7 million in 2000, and \$15 million in 2020. There is no oil or gas production in Quay County and none is expected through 2020.

<u>Electrical Production</u>. There is limited electrical energy production in Quay County. However, by the year 1990, the current generator plant is expected to be used only for peak production during the summer.

Manufacturing. The manufacturing sectors are projected to increase from \$3 million in 1977 to about \$9 million in 2020. The contribution of the manufacturing sectors to the total was 3 percent in 1977, and is projected to be 4 percent in 1990 and 5 percent in 2020 (Table 11).

Transportation, Communication, and Utilities (TCU). The TCU sectors, taken together, generally show an increase over the period. These sectors are projected to increase from \$3 million in 1977 to \$10 million in 2020 (Table 11). The contribution of these sectors to the total was about 4 percent in 1977 and is expected to remain at about 5 percent through 2020.

<u>Construction</u>. The construction sectors are projected to also increase over the period. These sectors accounted for about \$9 million in 1977. They are projected to be about \$10 million in 1985, \$11 million in 1990, \$15 million in 2000, and \$18 million in 2020.

<u>Finance</u>, <u>Insurance</u>, <u>and Real Estate (FIRE)</u>. The FIRE sectors are also projected to increase between 1977 and 2020. They contributed about 4 percent in 1977. FIRE is projected to increase in magnitude but decline and remain at 3 percent of total output through 2020 (Table 11).

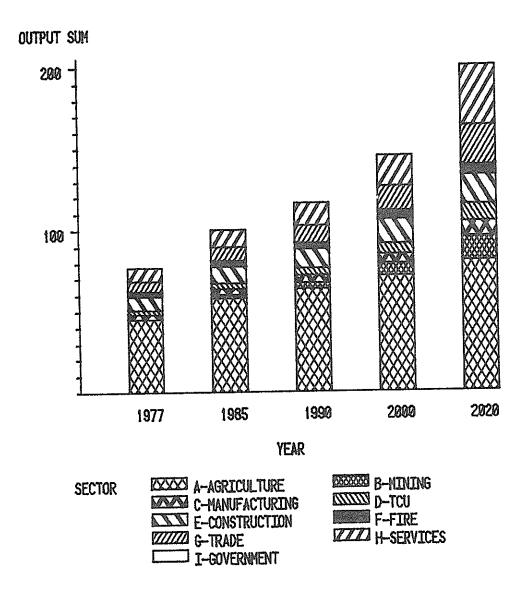


Figure 9. Projected Gross Output for Quay County, Baseline Conditions, 1977-2020.

<u>Trade</u>. The trade sector is also expected to expand between 1977 and 2020 (Figure 9). In 1977, it accounted for about 11 percent of the total and by 2020 it is projected to reach almost 20 percent.

Service. The service sectors are also projected to expand between 1977 and 2020 (Figure 9). In 1977, they accounted for about 8 percent of the total and by 2020 they are projected to contribute almost 12 percent.

## Employment

Total employment in the form of jobs for each alternative for each sector by year is reported in Table 12. Employment projected for the baseline is summarized by major sector in Figure 10. The total jobs were 1,865 in 1977, and are expected to increase to 2,458 in 1985; 2,660 in 1990; 2,776 in 2000; and 3,060 in 2020. Government was the largest employer accounting for about 30 percent of the total employment in 1977, is projected to increase to 32 percent in 1985, 30 percent in 1990, and 22 percent in 2000. In 2020, it drops to second position and accounts for 16 percent (Table 12). Most of this is expected to be associated with military activity in the county. Trade was the next most important sector and employed about 27 percent in 1977. projected to remain at 27 percent in 1985, increase slightly to 30 percent in 1990, decrease to 27 percent in 2000, and again increase to 28 percent in 2020. Services employed 11 percent in 1977 and is expected to employ 12 percent in 1985. It is expected to increase to 13 percent in 1990, 17 percent in 2000, and 23 percent in 2020. The agricultural sector accounted for about 13 percent of the jobs in 1977, is projected to be only 10 percent in 1985, 9 percent in 1990 and 2000, and about 7 percent in 2020. Construction provided about 13 percent of the jobs in 1977. This is expected to remain constant through 1990, then increase to 16 percent in 2000 and 18 percent in 2020 (Table 12). Employment in the mining sector is projected to expand from zero in 1977 to 35 in 2020 as a result of the  ${\rm CO}_2$  development in Quay County.

## Population

The total population for Quay County for the baseline and alternatives is presented in Table 13. The county had about 6,824 people in 1977. It is projected to increase to about 7,125 in 1985; 8,095 in 1990; 9,425 in 2000; and 10,304 in 2020. Between 1977 and 2020, the population is projected to increase by 3,480, or about 51 percent.

Employment by Major Sector for Each of the Alternative Management Strategies, Quay County, New Mexico, 1977-2020.

_			Jobs		
Sector	1977	1985	1990	2000	2020
Baseline		()	number of jo	obs)	
Agriculture Mining Manufacturing TCU*	237 0 28 44	243 9 41 65	235 18 39 74	246 31 36 76	227 35 33 65
Construction FIRE** Trade Services	246 49 505 204	319 57 660 285	356 63 733 353	457 78 757 477	549 86 872 697
Government Total	552 1,865	779 2,458	789 2,660	$\frac{618}{2,776}$	$\frac{496}{3,060}$
Agriculture Mining Manufacturing TCU* Construction FIRE** Trade Services Government Total	237 0 28 44 246 49 505 204 552	254 9 41 65 320 58 662 287 783 2,479	247 18 39 74 359 63 739 356 792 2,687	252 31 36 77 461 79 764 481 622 2,803	248 35 33 65 551 87 700 498 3,094
Mandatory Agriculture Mining Manufacturing TCU* Construction FIRE** Trade Services Government Total	237 0 28 44 246 49 505 204 552 1,865	245 9 41 66 320 58 662 287 783 2,471	238 18 39 74 359 64 740 356 793 2,681	239 31 36 78 461 79 766 483 623 2,796	234 35 33 67 553 88 883 707 500 3,100
Importation Agriculture Mining Manufacturing TCU* Construction FIRE** Trade Services Government Total	237 0 28 44 246 49 505 204 552 1,865	254 9 41 65 320 58 662 287 783 2,479	247 18 39 74 359 63 739 356 792 2,687	270 31 36 78 464 79 769 484 625 2,836	270 35 33 67 561 89 896 715 505 3,171

<sup>\*</sup> Transportation, Communication, and Utilities. \*\* Finance, Insurance, and Real Estate.

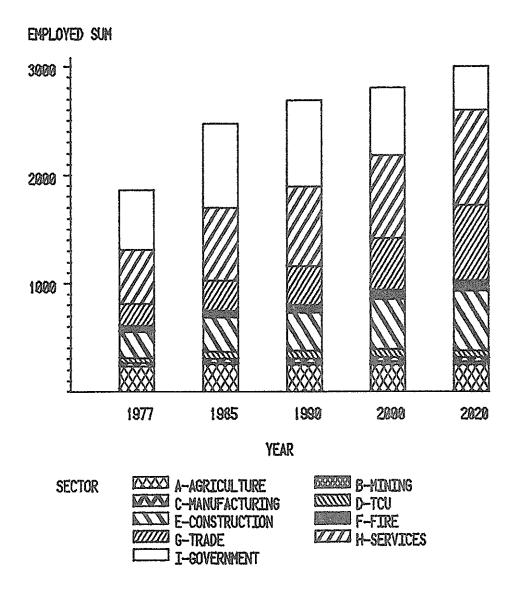


Figure 10. Projected Employment for Quay County.

Table 13. Summary of Population Projections for Quay County for Each of the Management Strategies, 1977-2020.

		Pop	ulation Proj	ection	
Strategy	1977	1985	1990	2000	2020
Baseline	6,824	7,125	8,095	9,425	10,304
Voluntary	6,824	7,177	8,174	9,498	10,424
Mandatory	6,824	7,154	8,157	9,470	10,433
Importation	6,824	7,177	8,175	9,592	10,641

# Alternative Management Strategies

# Gross Output

The gross output by major sector for each of the alternative management strategies is also summarized in Table 11. For 1977, all of the output estimates for the management strategies are the same as the baseline.

The differences in gross output among the management strategies are basically due to changes in the agricultural sectors.

By 2020, output under the voluntary management strategy is expected to be only \$1,000 more than the baseline. Output is projected to be \$11,000 more in the agricultural sectors and \$10,000 less in the construction sectors. The projected output in 2020 under the mandatory management strategy is \$1.028 million more than under the baseline. Agriculture is projected to increase \$175,000.

By 2020, output under the importation strategy is projected to be \$2.204 million more than under the baseline. Agricultural output is projected to have \$85,000 more than under the baseline. Output for all other sectors is projected to be \$2.119 million more than under the baseline.

# **Employment**

Employment in the form of jobs for each of the alternative management strategies is also summarized in Table 12 by major sector. The number of jobs are the same for all management strategies in 1977.

In 2020, voluntary is projected to result in 34 more jobs than under the baseline. By sector, agriculture is expected to result in 21 more; construction, 3 more; FIRE, 1 more; trade, 5 more; services, 3 more; and government, 2 more. Mandatory is expected to result in 40 more jobs than the baseline in 2020. Agriculture accounts for 7 of these; TCU, 2; construction, 4; FIRE, 2; trade, 11; services, 10; and government, 4 more. Importation is projected to result in 111 more jobs than under the baseline. Agriculture is projected to have 43 more jobs under the importation strategy than under the baseline as a result of the positive impact of imported water.

## Population

The total population for each of the management strategies is also summarized in Table 13. For 1977, all of the projections for the management strategies are the same. For 1985, population under the voluntary strategy and importation strategy is projected to be 52 more than under the baseline. The mandatory strategy is projected to result in 29 more people than under the baseline in 1985. In 1990, voluntary is projected to result in 79 more people than under the baseline, and importation is 80 more than under the baseline. In 2020, voluntary is expected to result in 120 more people than the baseline, and mandatory is projected to result in 129 more people than the baseline. The importation strategy is expected to result in the greatest population in 2020 in Quay County with 10,641 people. However, this is only 337 more people than projected under the baseline.

### SUMMARY

About 70 percent of the irrigated land in Quay County lies in the Arch-Hurley Conservancy District and overshadows much of the impacts the depletion of the Ogallala has. Thus, even though the aquifer becomes depleted in Quay County, some irrigated agriculture is expected to continue to exist as producers continue to utilize the surface water provided by the conservancy district. The results of this study should be reviewed in this context. A continuation of a "business as usual" (baseline) policy is estimated to result in slightly reduced irrigated acreage, value of production, and returns to land and management when compared to the voluntary strategy. Baseline also results in the greatest irrigation water diversions of any strategy. If voluntary water demand reduction policies are implemented, the greatest irrigated acreage, decreased water diversions, the greatest value of production, and the greatest returns over the study period are expected.

The implementation of a mandatory water supply reduction policy in Quay County is expected to result in a 22 percent decrease in acreage irrigated. However, this would be accomplished with the greatest reduction in water diversions from the baseline. There also are sig-

nificant reductions in irrigated value of production (\$10.5 million) and returns to land and management (\$3.8 million) when compared to the baseline due to changes in cropping patterns and levels of irrigation water applications which alter yield and acreage.

If the natural water supply in the High Plains is augmented with imported water from adjacent areas during the last half of the study period, it is anticipated that this policy would result in slightly negative impacts in Quay County. Since exhaustion is not projected for the ground water supply in Union and Harding counties in the study period, no land is restored to irrigation and the acreage irrigated is the same as the voluntary strategies. There is, however, a reduction in crop prices from increased six-state regional production from imported water. This has the effect of reducing both the value of production and returns in Quay County.

The total gross output of all goods and services produced in Quay County was about \$77 million in 1977. It is projected to be \$100 million in 1985, \$116 million in 1990, \$145 million in 2000, and \$203 million in 2020 for the baseline.

The differences in gross output among the management strategies are due to changes in the agricultural and mining sectors. Changes such as the increased output in agriculture and mining resulted in higher levels of output in the rest of the economy.

In all strategies, the output levels were only slightly different from the baseline. By 2020, the voluntary strategy is only \$1,000 greater than the baseline, mandatory is \$1.028 million more than the baseline, and the importation strategy is \$2.204 million more than the baseline. The agricultural sectors account for the majority of the output throughout the period. They generally increase throughout the period with about \$45 million in 1977 and about \$80 million in 2020. In 1977, the agricultural sectors accounted for about 59 percent of the total output, but by 2020 they are expected to decline to about 40 percent due to the expansion in the other sectors.

The employment levels projected for the baseline and each management strategy are also summarized by major sector in Table 8. These levels follow a similar pattern as the output with essentially minor differences between the strategies and the baseline. The voluntary

strategy was estimated to have 34 more jobs than the baseline in 2020. The mandatory strategy was projected to have 40 more jobs than the baseline, and the importation strategy was projected to have 111 more jobs than the baseline. These levels are insignificant when compared to the change in employment over the period. The employment was projected to increase from about 1,865 jobs in 1977 to a peak of 3,060 in 2020.

The population of Quay County was projected to follow a similar pattern as output and employment, with about 6,824 in 1977, increasing to about 7,125 in 1985; 8,095 in 1990; 9,425 in 2000; and 10,304 in 2020. The management strategies were projected to be slightly higher than the baseline throughout the period. The importation strategy resulted in the highest level with about 337 more than the baseline in 2020.

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APPENDIX A
HYDROLOGIC AND IRRIGATION SYSTEMS ASSUMPTIONS

Table A-1. Baseline Conditions--Hydrologic and Irrigation Systems Information, Quay County, New Mexico, 1977.

Item	Unit of Measure	1977 Estimate
Hydrologic Information		
Saturated thickness	feet	50
Maximum irrigated acreage	acres	5,000
Depth-to-water Average water withdrawals	feet	100
(1977 base)	acre-feet	13,900
Average water decline	ft./yr.	1.0
Gallons per minute	.,3	1.0
flood	gpm	680
sprinkler Specific capacity	gpm	450
specific capacity	gpm/ft. drawdown	40
*		10
Irrigation Systems Type		
flood	novcont	10
sprinkler	percent percent	10 90
·	percent	30
Pumping plant fuels		
natural gas	percent	
electricity diesel	percent	80
LPG	percent percent	5 15
<u>-</u> . ¢	ретсепс	15
Average pumping plant		
efficiencies*		
natural gas electricity	percent	
diesel	percent	36.3
LPG	percent percent	10.9 10.2
	percent	10.2

<sup>\*</sup> Good efficiencies were considered to be 13.9 percent for natural gas; 66.1 percent for electricity; 19.9 percent for diesel; and 18.6 percent for LPG.

APPENDIX B SUBAREA ANALYSIS

#### SOUTHERN HIGH PLAINS

#### Value of Production

The 1977 agricultural value of production (TVP)--total irrigated crops, dryland crops, and rangeland--in the Southern High Plains (SHP [House-Wheatland area]) of Quay County was about \$6.1 million (Table B-1). The total agricultural value of production is expected to almost double by 2010 and then decrease slightly by 2020. The 1977 value of production for irrigated crops was about \$602,000 (10 percent of the TVP) in the SHP area of Quay County (Table B-1). The TVP for irrigated crops is expected to more than double by 2010 and then decrease to zero by 2020 as the Ogallala aquifer becomes dewatered.

The 1977 TVP for dry cropland was about \$3.6 million (58 percent of TVP). The TVP for dry cropland is expected to almost triple by 2020 (Table B-1). The 1977 TVP for rangeland was about \$2.0 million (32 percent of TVP). The TVP for rangeland is expected to increase by 28 percent by 2020 (Table B-1).

#### Returns to Land and Management

The 1977 returns to land and management (RLM)--total irrigated crops, dryland crops, and range-land--in the SHP area of Quay County were about \$1.3 million (Table B-1). Under the baseline, the RLM is expected to increase 182 percent.

The 1977 returns to land and management for irrigated crops were -\$207,000 (Table B-1). Significant increases are expected to occur under the baseline at slightly less than 355 percent (Table B-1). The RLM for dry cropland is expected to increase from \$1.1 million in 1977 to \$6.1 million in 2020. Rangeland is expected to increase from \$386,000 in 1977 to \$566,000 in 2010 and then decline to \$558,000 in 2020.

#### Irrigation Water

The quantity of irrigation water diverted is expected to decrease from 14,000 acre-feet in 1977 to 10,000 acre-feet in 1990 then increase to 12,000 acre-feet in 2010 and then decrease to zero as the Ogallala aquifer is dewatered (Table B-1).

#### Cropland and Cropping Pattern

The irrigated cropland in the SHP of Quay County is expected to decrease from 5,000 acres in 1977 to 3,900 acres by 1990, then increase through 2010 and then decrease to zero by 2020 (Table B-1). The dry cropland acreage is expected to remain fairly constant at about 80,000 acres through 2010 and then increase to 85,000 acres by 2020. The rangeland acreage is expected to remain fairly constant at about 174,000 acres.

Irrigated grain sorghum acreages are expected to decrease over time starting with 2,500 acres in 1977 and ending with 1,500 acres in 2010 (Table B-1). Irrigated wheat is expected to increase from 2,500 acres in 1977 to 3,500 acres in 2010. Dryland grain sorghum is expected to decrease from 18,400 acres in 1977 to 17,000 acres in 2020. Dryland wheat is expected to increase from 61,600 acres in 1977 to 68,000 acres in 2020.

Table B-1. Summary of On-Farm Impacts, Southern High Plains, Quay County, New Mexico, 1977-2020--Baseline.

Item	Unit	1977	1985	1990	2000	2010	2020
Value of Production Irrigated Cropland Dry Cropland Rangeland	\$1,000 \$1,000 \$1,000 \$1,000	6,125 602 3,570 1,953	8,414 764 5,276 2,374	9,421 819 6,165 2,438	10,968 1,272 7,195 2,500	11,869 1,408 7,961 2,500	11,799 0 9,299 2,500
Returns to Land & Management Irrigated Cropland Ory Cropland Rangeland	\$1,000 \$1,000 \$1,000 \$1,000	1,324 -207 1,146 386	2,955 76 2,353 526	3,880 126 3,202 552	5,091 289 4,230 571	5,926 408 4,952 566	6,619 0 6,061 558
Irrigation Water Quantity Cost	acre-ft \$1,000	13,960 375	11,242 217	10,036 208	12,323 292	12,029 295	0
<u>land Use</u> <u>Irriga</u> ted Cropland  Dry Cropland  Rangeland	acres acres acres	5,000 80,000 173,300	4,232 80,768 174,068	3,893 81,107 174,407	5,000 80,000 173,300	5,000 80,000 173,300	85,000 173,300
Irrigation Energy Electricity Diesel LP Gas	1000 kwh gallons gallons	8,297 41,555 129,569	3,633 0 88,936	3,014 14,975 51,126	3,296 16,418 81,407	3,151 15,708 77,885	0 0 0
Irrigated Crops Grain Sorghum Acreage Production Irrigation Water Irrigation Water Cost Value of Production Returns to Land & Mgt.	acres cwt acre-ft dollars \$1,000 \$1,000	2,500 85,000 7,910 204,198 307 -136	1,608 65,831 5,044 95,524 293 2	1,168 52,042 3,676 75,335 235	1,500 79,753 4,349 103,169 383 49	1,500 84,857 4,246 103,998 415 78	0 0 0 0 0
Wheat Acreage Production Irrigation Water Irrigation Water Cost Value of Production Returns to Land & Mgt.	acres bu acre-ft dollars \$1,000 \$1,000	2,500 100,000 6,050 170,405 295 -71	2,624 127,487 6,198 121,689 471 73	2,725 161,830 6,360 133,091 584 124	3,500 245,635 7,974 189,144 890 240	3,500 264,531 7,784 190,664 993 331	0 0 0 0 0
Dryland Crops Grain Sorghum Acreage Production Value of Production Returns to Land & Mgt.	acres cwt \$1,000 \$1,000	18,400 239,200 884 175	16,961 267,964 1,212 420	16,221 281,903 1,289 499	16,000 315,972 1,536 742	16,000 336,195 1,668 858	17,000 376,005 1,906 1,031
Wheat Acreage Production Value of Production Returns to Land & Mgt.	acres bu \$1,000 \$1,000	61,600 800,800 2,686 971	63,807 1,007,574 4,064 1,933	64,886 1,252,299 4,876 2,703	64,000 1,459,774 5,659 3,488	64,000 1,572,071 6,293 4,094	68,000 1,789,638 7,393 5,031
Rangeland Steers Acreage Production Value of Production Returns to Land & Mgt.	acres 1977 \$ \$1,000 \$1,000	95,315 1,551,728 1,552 214	95,737 1,558,605 1,886 295	95,924 1,561,640 1,936 309	95,315 1,551,728 1,986 320	95,315 1,551,728 1,986 317	95,315 1,551,728 1,986 312
Cows Acreage Production Value of Production Returns to Land & Mgt.	acres 1977 \$ \$1,000 \$1,000	77,985 401,623 402 172	78,331 403,403 488 232	78,483 404,188 501 243	77,985 401,623 514 251	77,985 401,623 514 248	77,985 401,623 514 245

#### PORTER-SAN JON

#### Value of Production

The 1977 agricultural value of production (TVP)--total irrigated crops, dryland crops, and rangeland--in the Porter-San Jon area of Quay County was about \$3.0 million (Table B-2). The total agricultural value of production is expected to more than double by 2020. The 1977 value of production for irrigated crops was about \$176,900 (6 percent of the TVP [Table B-1]). The TVP for irrigated crops is expected to increase to \$205,700 by 2000 and then decrease to \$191,600 by 2020.

The 1977 TVP for dry cropland was about \$2.8 million (94 percent of TVP). The TVP for dry cropland is expected to increase about 140 percent by 2020 (Table B-2).

#### Returns to Land and Management

The 1977 returns to land and management (RLM)--total irrigated crops, dryland crops, and range-land--were about \$786,600 (Table B-2). Under the baseline, the RLM is expected to increase over four-fold (425 percent) by 2020.

The 1977 returns to land and management for irrigated crops were -\$42,200 (Table B-2). Increases are expected to occur under the baseline to about \$58,200 in 2020. The RLM for dry cropland is expected to increase from \$829,000 in 1977 to \$4.0 million in 2020.

#### Irrigation Water

The quantity of irrigation water diverted is expected to decrease from 2,518 acre-feet in 1977 to 1,181 acre-feet in 2010 then increase to 1,229 acre-feet in 2020 (Table B-2).

#### Cropland and Cropping Pattern

The irrigated cropland in the Porter-San Jon area is expected to decrease from 1,200 acres in 1977 to 568 acres by 2020 (Table 8-2). The dry cropland acreage is expected to remain fairly constant at about 40,000 acres.

Irrigated grain sorghum acreages are expected to decrease over time starting with 792 acres in 1977 and ending with 284 acres in 2020 (Table 8-2). Irrigated alfalfa is expected to decrease from 408 acres in 1977 to 168 acres in 2010 and then increase to 284 acres by 2020. Dryland alfalfa is expected to steadily increase from 13,800 acres in 1977 to 16,250 acres in 2020. Dryland grain sorghum is expected to decrease from 5,900 acres in 1977 to 2,000 acres in 2020. Dryland wheat is expected to increase from 19,700 acres in 1977 to 22,300 acres in 2020.

Table B-2. Summary of On-Farm Impacts, Porter-San Jon, Quay County, New Mexico, 1977-2020--Baseline.

Item	Unit	1977	1985	1990	2000	2010	2020
Value of Production Irrigated Cropland Dry Cropland	dollars	2,986,280 175,878 2,810,402	4,025,443 202,338 3,823,105	4,512,689 203,183 4,309,506	5,269,609 205,669 5,063,940	6,056,936 193,524 5,863,412	6,907,974 191,608 6,716,366
Returns to Land & Management Irrigated Cropland Dry Cropland	dollars dollars dollars	786,573 -42,216 828,789	1,371,874 9,978 1,361,896	1,826,989 14,707 1,812,282	2,548,290 36,252 2,512,038	3,307,661 48,750 3,258,911	4,126,644 58,248 4,068,396
<u>Irrigation Water</u> Quantity Cost	acre-ft dollars	2,518 62,051	1,962 31,487	1,729 29,459	1,428 26,284	1,181 21,698	1,229 22,383
Land Use Irrigated Cropland Dry Cropland	acres acres	1,200 39,360	1,016 39,729	935 39,891	791 40,178	671 40,420	568 40,625
Irrigation Energy Electricity	1000 kwł	1,632	674	542	383	298	292
Irrigated Crops Alfalfa Acreage Production Irrigation Water Irrigation Water Cost Value of Production Returns to Land & Mqt.	acres ton acre-ft dollars dollars	408 1,224 1,393 34,329 75,888 -20,568	284 1,007 948 15,213 63,976 -2,974	234 855 769 13,104 55,491 -3,496	198 793 635 11,692 54,360 703	168 751 525 9,652 54,352 8,938	284 1,405 868 15,807 107,100 30,428
Grain Sorghum Acreage Production Irrigation Water Irrigation Water Cost Value of Production Returns to Land & Mgt.	acres cwt acre-ft dollars dollars	792 27,720 1,125 27,722 99,990 -21,648	732 31,115 1,014 16,274 138,362 12,952	701 32,810 960 16,355 147,692 18,203	593 31,542 793 14,592 151,309 35,549	503 28,427 656 12,046 139,172 39,812	284 16,882 361 6,576 84,508 27,820
Dryland Crops Alfalfa Acreage Production Value of Production Returns to Land & Mgt.	acres ton dollars dollars	13,776 27,552 1,708,224 926,126	15,097 35,627 2,263,376 1,270,764	15,956 38,910 2,525,256 1,441,625	16,071 42,984 2,945,230 1,840,345	16,168 48,329 3,497,593 2,374,160	16,250 53,689 4,092,696 2,952,941
Grain Sorghum Acreage Production Value of Production Returns to Land & Mgt.	acres cwt dollars dollars	5,904 64,944 244,130 -94,582	3,576 47,798 218,671 -43,395	1,995 29,329 135,511 -15,062	2,009 33,569 164,742 10,200	2,021 35,932 179,861 21,313	2,031 38,016 194,478 32,538
Wheat Acreage Production Value of Production Returns to Land & Mgt.	acres bu dollars dollars	19,680 255,840 858,048 -2,755	21,056 332,493 1,341,058 134,527	21,940 423,435 1,648,739 385,719	22,098 504,030 1,953,968 661,493	22,231 546,074 2,185,958 863,438	22,344 588,062 2,429,192 1,082,917

### ARCH-HURLEY CONSERVANCY DISTRICT

### Value of Production

The 1977 agricultural value of production total in the Arch-Hurley Conservancy District of Quay County was about \$3.5 million (Table B-3). The total agricultural value of production is expected to almost triple by 2020. All of the cropland in the district is irrigated (Table B-3).

# Returns to Land and Management

The 1977 irrigated returns to land and management total in the district was about \$432,100 (Table B-3). Under the baseline, the RLM is expected to increase almost ten-fold. This large increase is due primarily to the surface water supplies available to the district.

## Irrigation Water

The quantity of irrigation water diverted is expected to remain fairly stable over time at about 50,900 acre-feet (Table B-3).

### Cropland and Cropping Pattern

The irrigated cropland in the district is expected to increase from 26,200 acres in 1977 to 29,000 acres by 2020 (Table B-3). The important crops over time are expected to be alfalfa, cotton, and grain sorghum (Table B-3). These crops are expected to increase in acreage over time while irrigated pasture and wheat are expected to decrease over time.

Table 8-3. Summary of On-Farm Impacts, Arch-Hurley Conservancy District, Quay County, New Mexico, 1977-2020--Baseline.

Item	Unit	1977	1985	1990	2000	2010	2020
Value of Production Irrigated Cropland	\$1,000 \$1,000	3,520 3,520	5,320 5,320	6,112 6,112	7,522 7,522	8,602 8,602	10,346 10,346
Returns to Land & Hanagement Irrigated Cropland	dollars dollars	432,119 432,119	1,118,913 1,118,913	1,468,290 1,468,290	2,559,337 2,559,337	3,467,763 3,467,763	4,557,443 4,557,443
Irrigation Water Quantity Cost	acre-ft dollars	50,893 188,083	50,879 250,932	50,908 255,741	50,892 266,101	51,002 266,690	50,970 365,075
<u>Land Use</u> Irrigated Cropland	acres	26,200	26,200	26,200	26,458	26,970	28,090
Irrigation Energy Diesel	gallons	340,676	243,484	248,245	258,156	252,272	366,429
Irrigated Crops Alfalfa							
Acreage Production Irrigation Water Irrigation Water Cost Value of Production Returns to Land & Mgt.	acres ton acre-ft dollars dollars dollars	7,021 24,575 20,654 20,654 1,523,621 422,343	7,937 32,777 23,347 23,347 2,082,346 656,554	7,625 32,538 22,429 22,429 2,111,744 704,033	8,731 40,864 25,683 25,683 2,800,001 1,166,519	8,900 46,559 26,182 26,182 3,369,495 1,688,905	9,270 58,697 25,737 150,601 4,474,470 2,300,732
Cotton Acreage Production Irrigation Water Irrigation Water Cost Value of Production Returns to Land & Mgt.	acres cwt acre-ft dollars dollars	2,096 7,860 4,192 4,192 534,480 93,356	3,930 17,146 7,472 32,432 1,164,597 181,506	5,240 24,508 10,072 31,626 1,700,157 310,971	5,292 29,439 8,432 85,565 2,091,294 545,432	5,394 31,368 8,278 80,217 2,253,766 663,348	5,618 33,982 8,416 71,534 2,518,947 855,862
Grain Sorghum Acreage Production Irrigation Water Irrigation Water Value of Production Returns to Land & Mgt.	acres cwt acre-ft dollars dollars dollars	8,437 243,668 12,923 150,113 892,217 -56,904	8,646 315,218 11,984 187,077 1,413,107 232,530	10,480 420,291 14,352 197,631 1,906,005 388,088	10,583 482,283 14,147 152,223 2,328,569 763,413	10,788 523,129 14,078 136,418 2,577,315 972,347	11,236 573,479 14,312 121,651 2,888,515 1,208,213
Pasture Acreage Production Irrigation Water Irrigation Water Value of Production Returns to Land & Mgt.	acres 1977 \$ acre-ft dollars dollars dollars	5,764 345,840 9,032 9,032 345,840 9,897	0 0 0 0 0	0 0 0 0 0	0 0 0 0 0	0 0 0 0 0	( ( (
Wheat Acreage Production Irrigation Water Irrigation Water Cost Value of Production Returns to Land & Mgt.	acres bu acre-ft dollars dollars	4,092 223,355	5,687 172,709 8,076 8,076 659,612 48,323	2,855 105,977 4,055 4,055 393,673 65,198	1,852 81,234 2,630 2,630 301,930 83,973	401,700	1,96 119,41 2,50 21,28 464,00 192,63

### NARA VISA AREA

### Value of Production

The 1977 irrigated agricultural value of production total in the Nara Visa area (Nara Visa and Nara Visa South) of Quay County was about \$2.3 million (Table B-4). The total and irrigated agricultural value of production is expected to almost double by 2020.

## Returns to Land and Management

The 1977 irrigated returns to land and management (RLM) total in the Nara Visa area of Quay County was about \$218,000 (Table B-4). Under the baseline, the RLM is expected to increase 200 percent.

## Irrigation Water

The quantity of irrigation water diverted is expected to increase from 5,900 acre-feet in 1977 to 7,500 acre-feet in 2020 (Table B-4).

# Cropland and Cropping Pattern

The irrigated cropland is expected to increase from 2,800 acres in 1977 to 4,400 acres by 2020 (Table B-4).

Irrigated pasture acreages are expected to increase over time starting with 1,900 acres in 1977 and ending with 3,000 acres in 2010 and then decrease to 2,200 acres by 2020 (Table B-4). Irrigated wheat is expected to increase from 900 acres in 1977 to 2,200 acres in 2020.

Table B-4. Summary of On-Farm Impacts, Nara Visa, Quay County, New Mexico, 1977-2020--Baseline.

Item	Unit	1977	1985	1990	2000	2010	2020
Value of Production Irrigated Cropland	dollars dollars	2,265,306 2,265,306	3,249,218 3,249,218	3,642,332 3,642,332	4,181,496 4,181,496	4,646,403 4,646,403	4,002,362 4,002,362
Returns to Land & Management Irrigated Cropland	dollars dollars	218,090 218,090	452,261 452,261	418,400 418,400	521,522 521,522	575,322 575,322	636,324 636,324
Irrigation Water Quantity Cost	acre-ft dollars	5,893 343,314	6,495 352,718	6,831 405,007	7,350 419,850	7,911	7,532
Land Use Irrigated Cropland	acres	2,820	3,109	3,264	3,599	3,967	4,374
Irrigation Energy LP Gas	gallons	1,072,856	665,332	663,053	667,117	703,567	662,234
Irrigated Crops Pasture Acreage Production Irrigation Water Value of Production Returns to Land & Mgt.	acres 1977 \$ acre-ft dollars dollars	1,889 2,135,022 4,572 266,339 2,135,022 251,866	2,238 2,529,482 5,288 287,185 3,060,674 437,878	2,448 2,766,240 5,713 338,750 3,430,138 388,510	2,699 3,049,305 6,148 351,165 3,903,110	2,975 3,362,032 6,617 383,302 4,303,402 463,631	2,187 2,470,745 4,747 279,999 3,162,554 315,631
Wheat Acreage Production Irrigation Water Irrigation Water Value of Production Returns to Land & Mgt.	acres bu acre-ft dollars dollars	931 46,530 1,321 76,975 130,284 -33,776	871 52,871 1,207 65,533 188,544 14,383	816 60,573 1,118 66,257 212,194 29,890	900 78,910 1,202 68,685 278,386 72,037	93,696 1,294 74,971 343,001 111,691	2,187 221,326 2,785 164,297 839,808 320,693

### LOGAN AREA

### Value of Production

The 1977 irrigated agricultural value of production total in the Logan area of Quay County was about \$97,700 (Table B-5). The agricultural value of production total is expected to increase 150 percent by 2020.

### Returns to Land and Management

The 1977 irrigated returns to land and management total in the Loga area was about -\$7,750 (Table B-5). Under the baseline, the RLM is expected to increase \$248,400 by 2020.

### Irrigation Water

The quantity of irrigation water diverted is expected to remain fairly constant, varying from 1,136 acre-feet in 1977 to 1,019 acre-feet in 2020 (Table B-5).

# Cropland and Cropping Pattern

The irrigated cropland in the Logan area of Quay County is expected to remain constant at 800 acres over time (Table B-5).

Irrigated grain sorghum acreages are expected to decrease over time starting with 400 acres in 1977 and ending with 200 acres through 2020 (Table B-5). Irrigated wheat is expected to increase from 400 acres in 1977 to 600 acres from 1990 through 2020.

Summary of On-Farm Impacts, Logan, Quay County, New Mexico, 1977-2020--Baseline. Table B-5.

Item	Unit	1977	1985	1990	2000	2010	2020
Value of Production Irrigated Cropland	dollars dollars	97,700 97,700	146,258 146,258	170,711	203,543 203,543	225,606 225,606	248,407 248,407
Returns to Land & Management Irrigated Cropland	dollars dollars	-7,748 -7,748	11,481 11,481	26,823 26,823	52,148 52,148	72,069 72,069	93,085 93,085
Irrigation Water Quantity Cost	acre-ft dollars	1,136 32,672	1,109 35,174	1,096 32,736	1,069 29,539	1,044 28,781	1,019 27,800
Land Use Irrigated Cropland	acres	800	800	800	800	800	800
Irrigation Energy Diesel	gallons	75,980	40,083	36,796	32,183	30,182	28,574
Irrigated Crops Grain Sorghum Acreage Production Irrigation Water Value of Production Returns to Land & Mgt.	acres cwt acre-ft dollars dollars	400 14,000 568 16,336 50,500 -5,096	280 11,910 388 12,311 52,960 3,433	200 9,358 274 8,184 42,122	200 10,634 267 7,385 51,010 11,444	200 11,314 261 7,195 55,392 15,376	200 11,910 255 6,950 59,618 19,249
Wheat Acreage Production Irrigation Water Irrigation Water Value of Production Returns to Land & Mgt.	acres bu acre-ft dollars dollars	400 16,000 568 16,336 47,200 -2,652	25,266 721 721 22,863 93,298 8,048	600 35,631 822 24,552 128,589 22,448	600 42,109 802 22,154 152,533 40,704	600 45,348 783 21,586 170,214 56,693	600 48,587 764 20,850 188,789 73,836